

GMCA OVERVIEW & SCRUTINY COMMITTEE

DATE: Wednesday, 26th July, 2023

TIME: 1.00 pm

VENUE: The Tootal Buildings - Broadhurst House , 1st Floor, 56
Oxford Street, Manchester, M1 6EU

AGENDA

1. **APOLOGIES**
2. **APPOINTMENT OF CHAIR**

To appoint a Chair to the GMCA Overview and Scrutiny Committee for the 2023/24 municipal year.

BOLTON	MANCHESTER	ROCHDALE	STOCKPORT	TRAFFORD
BURY	OLDHAM	SALFORD	TAMESIDE	WIGAN

Please note that this meeting will be livestreamed via www.greatermanchester-ca.gov.uk, please speak to a Governance Officer before the meeting should you not wish to consent to being included in this recording.

3. MEMBERSHIP OF THE GMCA OVERVIEW & SCRUTINY COMMITTEE 2023/24

To note that at its meeting on 28 June 2023 the GM Combined Authority appointed the following Members to the GMCA Overview & Scrutiny Committee for the 2023/24 municipal year:

Members:

District	Name
Bury	Nathan Boroda (Lab)
Bury	Russell Bernstein (Con)
Bolton	Peter Wright (Ind)
Bolton	Nadim Muslim (Con)
Manchester	Basil Curley (Lab)
Manchester	Mandie Shilton-Goodwin (Lab)
Manchester	John Leech (Lib Dem)
Oldham	Colin McLaren (Lab)
Oldham	Jenny Harrison (Lab)
Rochdale	Tom Besford (Lab)
Rochdale	Patricia Dale (Lab)
Salford	Joshua Brooks (Lab)
Salford	Lewis Nelson (Lab)
Stockport	Helen Hibbert (Lab)
Tameside	Naila Sharif (Lab)
Trafford	Jill Axford (Lab)
Trafford	Nathan Evans (Con)
Wigan	Joanne Marshall (Lab)
Wigan	Fred Walker (Lab)

Substitutes:

District	Name
Bury	Mary Whitby (Lab)
Bury	To be confirmed
Bolton	Robert Morrissey (Lab)
Bolton	Champak Mistry (Lab)
Manchester	John Hughes (Lab)
Manchester	Linda Foley (Lab)
Oldham	Eddie Moores (Lab)
Oldham	Holly Harrison (Lab)

Rochdale	Sameena Zaheer (Lab)
Rochdale	Ashley Dearnley (Con)
Salford	Marie Brabiner (Lab)
Salford	Arnold Saunders (Con)
Stockport	Lisa Smart (Lib Dem)
Stockport	Shan Alexander (Lib Dem)
Tameside	Claire Reed (Lab)
Tameside	Liam Billington (Con)
Trafford	Mike Cordingley (Lab)
Trafford	Kevin Procter (Lab)
Wigan	Dane Anderton (Lab)
Wigan	Debra Wailes (Lab)

4. MEMBERS CODE OF CONDUCT AND ANNUAL DECLARATION OF INTEREST FORM 1 - 20

To note the requirements under the Members Code of Conduct and request that all members complete their Annual Declaration of Interest Form and return it to the Governance & Scrutiny Officer.

5. TERMS OF REFERENCE 21 - 26

To note the Terms of Reference of the GMCA Overview & Scrutiny Committee.

ORDINARY BUSINESS

6. CHAIRS ANNOUNCEMENTS AND URGENT BUSINESS

7. DECLARATIONS OF INTEREST 27 - 30

To receive declarations of interest in any item for discussion at the meeting. A blank form for declaring interests has been circulated with the agenda; please ensure that this is returned to the Governance & Scrutiny Officer 48 hours in advance of the meeting.

8. NATIONAL WASTE STRATEGY 31 - 44

Report of Councillor Tom Ross, Portfolio Leader for Green City Region & Waste.

- 9. BUS FARE INITIATIVES**
- 9.A ANNUAL REVIEW OF CAPPED FARES** 45 - 56
Report of Andy Burnham, Mayor of Greater Manchester.
- 9.B BEE NETWORK FARES AND PRODUCTS** 57 - 70
Report of Andy Burnham, Mayor of Greater Manchester.
- 10. SCRUTINY ANNUAL REPORT AND EVALUATION** 71 - 86

Report of Gillian Duckworth, GMCA Solicitor and Monitoring Officer
- 11. OVERVIEW & SCRUTINY WORK PROGRAMME & FORWARD PLAN OF KEY DECISIONS** 87 - 134

Report of Nicola Ward, Statutory Scrutiny Officer, GMCA.
- 12. FUTURE MEETING DATES**
- 16 August; 1-3 PM
 - 27 September; 1-3 PM
 - 25 October; 1-3 PM
 - 22 November; 1-3 PM
 - 13 December; 1-3 PM
 - 24 January; 1-3 PM
 - 7 February; 1-3 PM
 - 21 February; 1-3 PM
 - 20 March; 1-3 PM

Name	Organisation	Political Party
Councillor Russell Bernstein	Bury Council	Conservative
Councillor Tom Besford	Rochdale Council	Labour
Councillor Nathan Boroda	Bury	Labour
Councillor Basil Curley	Manchester	Labour
Councillor Patricia Dale	Rochdale Council	Labour
Councillor Jenny Harrison	Oldham Council	Labour

Councillor John Leech	Manchester City Council	Liberal Democrats
Councillor Colin McLaren	Oldham Council	Labour
Councillor Mandie Shilton Godwin	Manchester	Labour
Councillor Peter Wright	Bolton	Independent
Councillor Jill Axford	Trafford Council	Labour
Councillor Joshua Brooks	Salford	Labour
Councillor Nathan Evans	Trafford Council	Conservative
Councillor Helen Hibbert	Stockport	Labour
Councillor Joanne Marshall	Wigan	Labour
Councillor Lewis Nelson	Salford	Labour
Councillor Naila Sharif	Tameside	Labour
Councillor Fred Walker	Wigan Council	Labour
Councillor Nadim Muslim	Bolton	Conservative

For copies of papers and further information on this meeting please refer to the website www.greatermanchester-ca.gov.uk. Alternatively, contact the following Governance & Scrutiny Officer: ✉ ninoshka.martins@greatermanchester-ca.gov.uk

This agenda was re-issued on 20 July 2023 on behalf of Julie Connor, Secretary to the Greater Manchester Combined Authority, Broadhurst House, 56 Oxford Street, Manchester M1 6EU

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GMCA Overview & Scrutiny Committee

Date: 26 July 2023

Subject: Code of Conduct and Register of Interests

Report of: Gillian Duckworth, Monitoring Officer, GMCA

PURPOSE OF REPORT:

To remind Members that the GMCA's Member Code of Conduct sets out high expectations with regard Members' conduct. As Members are co-opted on to a GMCA Committee the GMCA's code applies to them when they are acting in this capacity.

RECOMMENDATIONS:

Members are requested to:

1. Note the GMCA's Member Code of Conduct (Appendix A) and to complete an annual register of interest form (Appendix B).

CONTACT OFFICER

Ninoshka Martins, Governance & Scrutiny Officer, GMCA

ninoshka.martins@greatermanchester-ca.gov.uk

Risk Management – none

Legal Considerations – none

Financial Consequences – none

Financial Consequences – Capital – none

Number of attachments included in the report: 2

GMCA's Member Code of Conduct (Appendix A) and Annual Register of Interest Form (Appendix B).

BACKGROUND PAPERS

The following is a list of the background papers on which this report is based in accordance with the requirements of Section 100D (1) of the Local Government Act 1972. It does not include documents, which would disclose exempt or confidential information as identified by that Act.

None.

Appendix A

SECTION A: CODE OF CONDUCT FOR MEMBERS

Part 1 General Provisions

1. Introduction and Scope

1.1. The Greater Manchester Combined Authority is determined to promote and maintain high standards of conduct by its Members, Co-opted Members and those councillors from Greater Manchester's districts appointed to roles in which they act on behalf of the GMCA. The GMCA has adopted a Code of Conduct for Members in line with its obligations under section 27(2) of the Localism Act 2011.

1.2. This Code mandatorily applies to those acting as Members of the GMCA (including the **directly elected** Mayor and Substitute Members), voting Co-opted Members of the GMCA's committees or Appointed Members of Joint Committees, and references to "official capacity" are to be construed accordingly.

1.3. Compliance with this Code is a statutory requirement for those identified in paragraph 1.2. To promote good governance the GMCA strongly recommends voluntary compliance with the Code by non-voting Co-opted Members of the GMCA's committees and by elected members from Greater Manchester's ten districts when they otherwise act for or represent the GMCA. Where a member is only subject to the Code through voluntary compliance (as described in this paragraph) they will not in law be subject to the statutory obligations relating to member conduct under Chapter 7, Part 1 of the Localism Act 2011 nor can the conduct of such a member, insofar as it concerns that member's GMCA role, amount to any of the criminal offences referred to in this Code. However, the conduct of a member who has agreed to voluntarily be subject to the Code may be considered under the GMCA's arrangements for determining whether a member has breached the Code.

1.4. In this Code – 'meeting' means any meeting of:

- the GMCA; or

- any of the GMCA's Committees or Sub-Committees, Joint Committees or Joint Sub-Committees.

For the purposes of this Code "Committee" includes any Fire Committee that may be established by the Mayor.

This Code does not have effect in relation to a member's conduct other than where it is in that member's official capacity.

This Code will be reviewed every two years by the GMCA's Standards Committee or earlier if required by a change in legislation.

2. General Principles

- 2.1. The Code and the associated guidance are based on the following general principles.
- 2.2. Members must behave according to the highest standards of personal conduct in everything they do when acting as a Member or voting Co-opted Member (or in the case of those voluntarily subject to compliance with the Code in accordance with paragraph 1.3 above, where they are otherwise acting on behalf of the GMCA). They must observe the following principles of conduct, some of which are set out in law. The seven principles of Standards in Public Life known as the Nolan Principles underpin the provisions of the GMCA's Code of Conduct for Members. They are set out in paragraphs 2.3 to 2.9 below.
- 2.3. Selflessness: holders of public office should act solely in terms of the public interest.
- 2.4. Integrity: holders of public office **must avoid** placing themselves under any obligation to **people or** organisations that might try inappropriately to influence them in the work. **They should not act or take decisions on order to gain financial or other material benefits for themselves, their family, or their friends. They must disclose and resolve any interests and relationships.**
- 2.5. Objectivity: **Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.**
- 2.6. Accountability: Holders of public office are accountable for their decisions and must submit themselves to whatever scrutiny is appropriate to **ensure this.**
- 2.7. Openness: Holders of public office should **act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for doing so.**
- 2.8. Honesty: Holders of public office have a duty to declare any private interests relating to their public duties and to take steps to resolve any conflicts arising in a way that protects the public interest.

2.9. Leadership: Holders of public office should **exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.** Where those covered by this Code act as a representative of the GMCA:

- a) on another relevant authority, they must, when acting for that other authority, comply with that other authority's code of conduct; or
- b) on any other body, they must comply with this Code, unless it conflicts with any other lawful obligations to which that other body may be subject.

2.10. It is an individual's responsibility to comply with this Code. Failure to do so may result in a sanction being applied by the GMCA. A failure by a Member coming within the scope of paragraph 1.2 above to declare a Disclosable Pecuniary Interest may result in a criminal conviction and an unlimited fine and/or disqualification from office for a period of up to 5 years.

3. General Obligations for Members

3.1. You must not:-

- a) Do anything which may knowingly cause the GMCA to breach the Equality Act 2010;
- b) Bully or be abusive to any person;
- c) Intimidate or attempt to intimidate any person who is or is likely to be:
 - d) a complainant
 - e) a witness, or
 - f) involved in the administration of any investigation or proceedings,
 - g) in relation to an allegation that a Member (including yourself) has failed to comply with the GMCA's Code of Conduct; or
- h) do anything which compromises or is likely to compromise the impartiality of those who work for, or on behalf of, the GMCA.

3.2. You must not:

- a) Disclose information given to you in confidence by anyone, or information acquired by you which you believe, or ought reasonably to be aware, is of a confidential nature, except where:
 - i. You have the consent of a person authorised to give it;
 - ii. You are required to do so by law;
 - iii. The disclosure is made to a third party for the purpose of obtaining professional **legal** advice, provided that the third party agrees not to disclose the information to any other person; or
 - iv. the disclosure:
 - is reasonable and in the public interest; and
 - is made in good faith and in compliance with the reasonable requirements of the GMCA; **and I have consulted with the Monitoring Officer prior to its release or**
- b) Do not improperly use knowledge gained solely as a result of your role as a Councillor for the advancement of yourself, friends, family members, employer or business interests
- c) Prevent another person from gaining access to information to which that person is entitled by law.

3.3. You must not conduct yourself in such a way which could reasonably be regarded as bringing your office or the GMCA into disrepute.

3.4. You:

- a) must not use or attempt to use your position as a Member improperly to the advantage or disadvantage for myself or any other person, ; and
- b) must, when using or authorising the use by others of the resources of the GMCA:
 - act in accordance with the GMCA's reasonable requirements.
 - ensure that such resources are not used improperly for political purposes (including party political purposes) or be conducive to, the discharge of the functions of the GMCA or of the office to which I have been appointed; and

c) must have regard to any applicable Local Authority Code of Publicity made under the Local Government Act 1986.

3.5. When reaching decisions on any matter you must have regard to any relevant advice provided to you by:

- a) The GMCA's Treasurer (section 73 officer); or
- b) The GMCA's Monitoring Officer

where that officer is acting pursuant to his or her personal statutory duties.

3.6. You must give reasons for all decisions in accordance with any statutory requirements and any reasonable additional requirements imposed by the GMCA.

LOCALISM ACT 2011

GREATER MANCHESTER COMBINED AUTHORITY (GMCA) CODE OF CONDUCT FOR MEMBERS

Register of Members' and Substitute Members' Disclosable Pecuniary Interests (in accordance with Sections 30 and 31 of the Localism Act 2011 and the relevant authorities (disclosable pecuniary interests) Regulations 2012 (S.I 2012 No.1464) and Members and Substitute Members personal interests in accordance with paragraph 9.1 and Appendix B of the GMCA's Code of Conduct for Members.

I, -----

Member of the GMCA (or one of its Committees) give notice that I have set out at Part 1 below under the appropriate heading the disclosable personal interests that I am required to notify to the GMCA's Monitoring Officer in accordance with Sections 30 and 31 of the Localism Act 2011 and The Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012 and/or by virtue of Rule 21 of the GMCA's Procedure Rules and that I have set out at PART 2 below my Other Registrable interests which I am required to notify to the GMCA's Monitoring Officer under Appendix B of the Code of Conduct for Members adopted by the GMCA at its meeting on the 30 June 2023 and have put 'NONE' where I am not required to notify any disclosable personal interests or personal interests under any heading.

I am aware that in accordance with Section 30(3) of the Localism Act 2011, I am required to notify at Part 1 both my own disclosable personal interests and also any disclosable personal interests of:

- 1. my spouse or civil partner,**
- 2. a person with whom I am living as husband and wife, or**
- 3. a person with whom I am living as if we were civil partners**

("my partner"), where I am aware that my partner has the disclosable personal interest.

PART 1**DISCLOSABLE PECUNIARY INTERESTS****1. Any employment, office, trade, profession, or vocation carried out for profit or gain**

Member	
Partner	

NB: You need to include details of any employment or business in which you or your Partner are engaged. Employees should give the name of their employer. You should give the name of any company of which you or your Partner are a partner or remunerated director. Where you or your Partner hold an office, give the name of the person of the body which appointed you or your Partner (in the case of a teacher in a maintained school – the local education authority; in the case of an aided school – the school’s governing body)

2. Sponsorship

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NB: You must declare any payment or provision of any other financial benefit (other than from the GMCA) made or provided to you in respect of any expenses incurred by you in carrying out your duties as a Member / Substitute Member of the GMCA, or towards your election expenses, within the 12 month period prior to your notification of the interest to the GMCA's Monitoring Officer. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.

3. Contracts with the GMCA

Member	
Partner	

NB: You should describe all contracts of which you are aware, which are made between the GMCA and either yourself or your Partner or a body in which you or your Partner have a beneficial interest (being a firm in which you or your Partner is a partner, or a body corporate of which you or your Partner is a director, or in the securities of which you or your partner have a beneficial interest), which are not fully discharged and which are contracts under which goods or services are to be provided or works are to be executed.

Please note that the reference to “securities” means “shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

4. Land in the area of the GMCA

Member	
Partner	

NB: You should include any land (including houses, buildings or parts of buildings and any interests as mortgagee) within the GMCA’s boundaries in which you or your Partner, either alone or jointly, have a beneficial interest for your or your Partner’s benefit. You should give the address or brief description to identify it. **If you live within the GMCA’s boundaries you should include your home under this heading** either as owner, lessee, or tenant. You should also include any property from which you or your partner receive rent, or of which you or your partner are the mortgagees.

If you wish to redact your home address you must apply for a sensitive interest redaction via your Local Authority giving the reasons for this request, once approved this can also be applied to your GMCA declaration, subject to the approval of the GMCA Monitoring Officer.

5. Licences to occupy land

Member	
Partner	

NB: You should include any land (including buildings or parts of buildings) within the GMCA's boundaries which you or your Partner have a right to occupy for 28 days or longer (either alone or jointly with others). You should give the address or a brief description to identify it.

6. Corporate tenancies

Member	
Partner	

NB: You should list here any tenancies of properties of which you are aware, where the landlord is the GMCA and the tenant is a body in which you or your Partner have a

beneficial interest (being a firm in which you or your Partner is a partner, or a body corporate of which you or your Partner is a director, or in the securities of which you or your partner have a beneficial interest).

Please note that the reference to “securities” means “shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

7. Securities

Member	
Partner	

NB: You should list here any beneficial interest of you or your Partner in securities of a body where –

- a) that body (to your knowledge) has a place of business or land within the GMCA’s boundaries; and
- b) either –
 - i. the total nominal value of the securities held by you or your Partner exceeds £25,000 or one hundredth of the total issued share capital of that body; or
 - ii. if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you or your Partner has a beneficial interest exceeds one hundredth of the total issued share capital of that class.

Please note that the reference to “securities” means “shares, debentures, debenture stock.

Loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

PART 2

OTHER REGISTRABLE INTERESTS

1. Unpaid directorships

2. Bodies to which you are appointed or nominated by the GMCA

NB: You should record here details of your **membership and/or position of general control or management**, in any –

- Body to which you have been appointed or nominated by the GMCA as its representative.

8. Interests in charities, societies and other bodies

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NB: You should record here details of your **membership or position of general control or management**, in any body –

- exercising functions of a public nature;
- directed to charitable purposes. (Freemasons should include here membership of the Masonic Grand Charity)
- one whose principal purposes includes the influence of public opinion or policy, including any political party, trade union or professional association.

9. Gifts and hospitality

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You should list here any person from whom you have received a gift(s) or hospitality with an estimated value of at least £100 (including multiple gifts and/or hospitality with an aggregate value of at least £100 from the same person). You should provide a description of the gift(s) or hospitality and the person you believe to be the source of the gift(s) and hospitality (including accumulative gifts and/or hospitality).

You should list here any significant gift or hospitality that you have been offered but have refused to accept.

You should list any such gifts or hospitality which you have received/been offered within whichever is the shortest of the period of 3 years or the period since you were first elected as a Member / Substitute Member of the GMCA.

I recognise that it can be a CRIMINAL OFFENCE under Section 34 of the Localism Act 2011 to: -

1. fail to comply with the obligation to notify the GMCA's Monitoring Officer of any disclosable pecuniary interests as required by Section 30(1) of the Localism Act 2011;
2. provide information in relation to disclosable pecuniary interests that is materially false or misleading, and
3. fail to comply with the obligation to notify the GMCA's Monitoring Officer of any further disclosable pecuniary interests that require notification in accordance with Sections 30(2) and 30(3) of the Localism Act 2011.

I authorise this information to be made available in the GMCA's Public Register of Member's / Substitute Member's Interests which will be published on the GMCA's website as required by Section 29(6)(b) of the Localism Act 2011.

2023/24

Signed:

Date:

OFFICE USE ONLY

Received Date:

Signed: GMCA

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Terms of Reference -	GMCA Overview & Scrutiny Committee
Function/Purpose	<p>The remit of the overview and scrutiny committee includes:-</p> <ul style="list-style-type: none"> • To review and evaluate the performance of the Mayor and GMCA, and the way it works with its partners to deliver for local people; • To contribute to policy development in respect of high profile, complex issues affecting the whole of Greater Manchester; • To investigate complex cross-cutting issues with a particular focus on the delivery of the Greater Manchester Strategy.
Delegations	None
Accountability	<p>The overview and scrutiny committee shall, within the scope of its remit, exercise the overview and scrutiny functions set out in Schedule 5A of the Local Democracy, Economic Development and Construction Act 2009 and the Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017 (“the Scrutiny Order”) and in particular shall have the following powers and responsibilities (to be exercised in accordance with the Overview and Scrutiny Procedure Rules set out in Section C of Part 5 of the Constitution):</p> <p>(a) to review or scrutinise decisions made, or other action taken, in connection with the discharge of any functions which are the responsibility of the GMCA;</p> <p>(b) to make reports or recommendations to the GMCA with respect to the discharge of any functions that are the responsibility of the GMCA;</p>

- (c) to make reports or recommendations to the GMCA on matters that affect the GMCA's area or the inhabitants of the area;
- (d) to review or scrutinise decisions made, or other action taken, in connection with the discharge by the Mayor of any general (but not Police and Crime Commissioner nor fire and rescue) functions;
- (e) to make reports or recommendations to the Mayor with respect to the discharge of any general (but not Police and Crime Commissioner nor fire and rescue) functions;
- (f) to make reports or recommendations to the Mayor on matters that affect the GMCA's area or the inhabitants of the area;
- (g) when exercising the power under (a) or (d) above, to have the power to:
- direct that a decision is not to be implemented while it is under review or scrutiny by the overview and scrutiny committee; and
 - recommend that the decision be reconsidered;
- (h) to publish details of how it proposes to exercise its powers under (g) above and its arrangements in connection with the exercise of those powers, having obtained the consent of the GMCA to the proposals and arrangements;
- (i) to consider matters referred to the committee by one of its members, by a Member of the GMCA, or a member of a Constituent Council, in accordance with Article 6 of the Scrutiny Order;
- (j) to consider matters referred to the committee by the GMCA or the Mayor;
- (k) to require the Members (including the Mayor and the Deputy Mayor) or officers of the GMCA to attend before the overview and scrutiny committee to answer questions;

	(l) to invite other persons to attend meetings of the overview and scrutiny committee; and (m) to appoint one or more overview and scrutiny sub-committees, and arrange for the discharge of any of the overview and scrutiny committee's functions by any such sub-committee.
Statutory/Decision Making/Informal	Statutory
Membership	<ul style="list-style-type: none"> • Twenty members for the overview and scrutiny committee and a substitute pool of an additional twenty members, appointed annually by the GMCA. • At least one member from each of GM's ten Constituent Councils. • Membership must reflect (as far as reasonably practicable) the political balance of the whole GMCA area. • The GMCA will have regard to any nominations made by Constituent Councils. • Members of the GMCA (including a Substitute Member) may not be a member of the overview and scrutiny committee.
Appointment of Chair	<p>The overview and scrutiny committee will appoint its own chair, who must be a member of one of the Constituent Councils who is an 'appropriate person'. An appropriate person is:</p> <p>(i) A person who is not a member of a registered political party of which the Mayor is a member; or,</p> <p>(ii) If the Mayor is not a member of a registered political party, a person who is not a member of the registered political party who has the most representatives on the GMCA; or,</p>

	<p>(iii) If the Mayor is not a member of a registered political party and two or more parties have the same number of representatives, a person who is not a member of any of those parties.</p> <p>The Committee may choose to appoint a Vice Chair, and they should also be an appropriate person.</p>
Quoracy	<ul style="list-style-type: none"> • Two-thirds, that is fourteen committee members must be present for a meeting to be quorate.
Voting	<ul style="list-style-type: none"> • Each member of the overview and scrutiny committee to have one vote and no member is to have a casting vote. • Whenever a vote is taken at a meeting it shall be by a show of hands, and voting can be recorded at the request of members present at the meeting.
Meeting arrangements	<ul style="list-style-type: none"> • Meeting Frequency: Monthly, supported by Task and Finish Groups as required. • Meeting Duration: Usually 2 hours • These meetings are held in public and will be livestreamed (except where confidential or exempt information is being considered).
Lead contact	<p>Nicola Ward GMCA Statutory Scrutiny Officer nicola.ward@greatermanchester-ca.gov.uk 07973875454</p>

	<p>Ninoshka Martins Senior Governance & Scrutiny Officer ninoshka.martins@greatermanchester-ca.gov.uk 0161 778 7009</p>
Date TOR were approved	<p>27 July 2022 Full Terms of Reference and procedure rules are set out in Section 4E and 5C of the GMCA Constitution - GMCAConstitution2023Final.docx.pdf (greatermanchester-ca.gov.uk)</p>

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Declaration of Councillors' Interests in Items Appearing on the Agenda

Name and Date of Committee.....>

Agenda Item Number	Type of Interest - PERSONAL AND NON PREJUDICIAL Reason for declaration of interest	NON PREJUDICIAL Reason for declaration of interest Type of Interest – PREJUDICIAL Reason for declaration of interest	Type of Interest – DISCLOSABLE PECUNIARY INTEREST Reason for declaration of interest

Please see overleaf for a quick guide to declaring interests at GMCA meetings.

Quick Guide to Declaring Interests at GMCA Meetings

Please Note: should you have a personal interest that is prejudicial in an item on the agenda, you should leave the meeting for the duration of the discussion and the voting thereon.

This is a summary of the rules around declaring interests at meetings. It does not replace the Member's Code of Conduct, the full description can be found in the GMCA's constitution Part 7A.

Your personal interests must be registered on the GMCA's Annual Register within 28 days of your appointment onto a GMCA committee and any changes to these interests must notified within 28 days. Personal interests that should be on the register include:

1. Bodies to which you have been appointed by the GMCA
2. Your membership of bodies exercising functions of a public nature, including charities, societies, political parties or trade unions.

You are also legally bound to disclose the following information called Disclosable Personal Interests which includes:

- 1. You, and your partner's business interests (eg employment, trade, profession, contracts, or any company with which you are associated).
- 2. You and your partner's wider financial interests (eg trust funds, investments, and assets including land and property).
- 3. Any sponsorship you receive.

Failure to disclose this information is a criminal offence

Step One: Establish whether you have an interest in the business of the agenda

1. If the answer to that question is 'No' then that is the end of the matter.
2. If the answer is 'Yes' or Very Likely' then you must go on to consider if that personal interest can be construed as being a prejudicial interest.

Step Two: Determining if your interest is prejudicial

A personal interest becomes a prejudicial interest:

1. where the wellbeing, or financial position of you, your partner, members of your family, or people with whom you have a close association (people who are more than just an acquaintance) are likely to be affected by the business of the meeting more than it would affect most people in the area.
2. the interest is one which a member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice your judgement of the public interest.

For a non-prejudicial interest, you must:

1. Notify the governance officer for the meeting as soon as you realise you have an interest.
2. Inform the meeting that you have a personal interest and the nature of the interest.
3. Fill in the declarations of interest form.

To note:

You may remain in the room and speak and vote on the matter

If your interest relates to a body to which the GMCA has appointed you to, you only have to inform the meeting of that interest if you speak on the matter.

For prejudicial interests, you must:

1. Notify the governance officer for the meeting as soon as you realise you have a prejudicial interest (before or during the meeting).
2. Inform the meeting that you have a prejudicial interest and the nature of the interest.
3. Fill in the declarations of interest form.
4. Leave the meeting while that item of business is discussed.
5. Make sure the interest is recorded on your annual register of interests form if it relates to you or your partner's business or financial affairs. If it is not on the Register update it within 28 days of the interest becoming apparent.

You must not:

Participate in any discussion of the business at the meeting, or if you become aware of your disclosable pecuniary interest during the meeting participate further in any discussion of the business,
participate in any vote or further vote taken on the matter at the meeting.

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GMCA Overview and Scrutiny Committee

Date: 26th July 2023

Subject: Potential Implications of the National Resources and Waste Strategy and Provision of Waste Services from 2026

Report of: Councillor Tom Ross, Portfolio Leader for Green City Region & Waste

Purpose of Report

This report provides an overview of the potential implications of the national Resources and Waste Strategy for waste collection and disposal and also sets out the process being undertaken to review options for future provision of waste services in Greater Manchester.

Recommendations:

The GMCA Overview & Scrutiny Committee is requested to:

1. Consider how the implications of the National Resources and Waste Strategy may impact on the ambitions of the Greater Manchester Strategy.
2. Make recommendations and put forward comments to the GMCA Waste & Resources Project Team in order to inform their report to the GMCA.
3. Note that it is suggested that the Overview & Scrutiny Committee receive a further report on the proposed approach to future waste and recycling contracts ahead of a decision being taken by the GMCA.
4. Highlight any other areas within the report that could require potential further scrutiny.

Contact Officers

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Equalities Impact, Carbon and Sustainability Assessment:

Recommendation - Key points for decision-makers

This report provides an overview of the potential implications of the national Resources and Waste Strategy for waste collection and disposal and also sets out the process being undertaken to review options for future provision of waste services in Greater Manchester. The GMCA is requested to note and comment on the contents of the report.

Impacts Questionnaire

Impact Indicator	Result	Justification/Mitigation
Equality and Inclusion	RR	If the Waste Strategy requires the separate collection of food waste this will add another receptacle which some residents may have difficulty managing within the home.
Health		
Resilience and Adaptation		
Housing		
Economy	G	
Mobility and Connectivity		
Carbon, Nature and Environment	A	
Consumption and Production	G	
Contribution to achieving the GM Carbon Neutral 2038 target	The strategy as a whole should contribute to achieving Carbon Neutrality in 2038 but this depends on how the Government specifies how we collect waste streams.	
Overall	G	Positive impacts overall, whether long or short term.
	A	Mix of positive and negative impacts. Trade-offs to consider.
	R	Mostly negative, with at least one positive aspect. Trade-offs to consider.
	RR	Negative impacts overall.

Carbon Assessment				
Overall Score	#DIV/0!			
Buildings	Result	Justification/Mitigation		
New Build residential	N/A	This report does not relate to any non residential (including public) buildings.		
Residential building(s) renovation/maintenance	N/A			
New build non-residential (including public) buildings	#DIV/0!			
Transport				
Active travel and public transport	N/A			
Roads, Parking and Vehicle Access	N/A			
Access to amenities	N/A			
Vehicle procurement	N/A			
Land Use				
Land use	N/A			
No associated carbon impacts expected.	High standard in terms of practice and awareness on carbon.	Mostly best practice with a good level of awareness on carbon.	Partially meets best practice/ awareness, significant room to improve.	Not best practice and/ or insufficient awareness of carbon impacts.

Risk Management

The English Resources and Waste Strategy and its implementation has been captured in the GMCA’s Strategic Risk Register with the necessary mitigations actions identified.

Legal Considerations

Legal considerations are captured within the report but at the time of writing any consequences of undertaking actions contrary to the English Resources and Waste Strategy have not been published.

Financial Consequences – Revenue

Financial Revenue considerations are captured within the report but at the time of writing any consequences of undertaking actions contrary to the English Resources and Waste Strategy have not been published.

Financial Consequences – Capital

Financial Capital considerations are captured within the report but at the time of writing any consequences of undertaking actions contrary to the English Resources and Waste Strategy have not been published.

Number of attachments to the report: None

Comments/recommendations from Overview & Scrutiny Committee

Background Papers

- 1 [Resources and waste strategy for England - GOV.UK \(www.gov.uk\)](https://www.gov.uk/government/consultations/resources-and-waste-strategy-for-england)
- 2 [Consistency in Household and Business Recycling in England - Defra - Citizen Space](#)
- 3 [Extended Producer Responsibility for Packaging - Defra - Citizen Space](#)
- 4 [Introducing a Deposit Return Scheme in England, Wales and Northern Ireland - Defra - Citizen Space](#)
- 5 The GMCA's combined and submitted responses to the EPR, DRS and Collection Consistency consultations – available from the Contact Officer

Tracking/ Process

Does this report relate to a major strategic decision, as set out in the GMCA Constitution

Yes

Exemption from call in

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?

No

GM Transport Committee

N/A

Overview and Scrutiny Committee

Overview and Scrutiny Committee 26 July 2023

Housing, Planning and Environment Overview and Scrutiny Committee, Waste Strategy Report, 14 January 2023

1. Introduction/Background

The Department for Environment, Food and Rural Affairs (Defra) has been consulting on the national Resources and Waste Strategy (RaWS) over the last 4 years with a series of prolonged delays in publishing consultation responses. Activity has recently stepped up and details of what is proposed and the potential changes that may be needed for both waste collection and disposal arrangements in GM are now starting to become clearer although cost recovery and other fundamental points are yet to be developed.

There are 4 main elements to the RaWS:

- Deposit Return Scheme (DRS);
- Extended Producer Responsibility (EPR);
- Consistency framework for waste collections; and
- Collection of food waste on a separate, weekly basis.

This report provides an overview of each element and identifies the potential impacts for GM waste services.

In mid-2019, GMCA let two contracts for waste management services to Suez Recycling and Recovery UK Ltd (Suez) and the contracts were and still are very competitive. At the time of the procurement, the UK waste management market was fairly competitive, but since then there has been a series of mergers and acquisitions that have consolidated the market into a small number of large organisations. The initial term of the current contracts will expire in 2026. Both contracts have 2 periods of extension of three years followed by the option of a further five years. GMCA will therefore need to consider whether it is going to the market for service provision from April 2026 or extending the existing contracts. A procurement exercise will take at least 2 years to complete, hence the need for an options appraisal to be undertaken and a decision to be made by the end of 2023. This report provides details on the approach being developed to consider the options and timescales for decision making.

2. Deposit Return Scheme

In January 2023 Defra issued the consultation response on the implementation of a deposit return scheme (DRS) to commence in 2025. The scheme is intended to address recycling on the go through a network of reverse vending machines in shops that will be available for members of the public to deposit in scope packaging items and receive a payment for each item.

The key features of the DRS scheme are:

- Polyethylene terephthalate (PET) plastic bottles and steel and aluminium cans in the size range of 50ml – 3 litres will be included in the scheme (glass containers will not be included in England);
- Container labels will include a mark to identify the product as part of a DRS and an identification marker (QR or bar code) that can be read by a scheme return point;
- Deposit Management Organisation(s) (DMOs) will be appointed through an application process set out in the regulations and will be responsible for managing the overall operation of the DRS, setting deposit levels and meeting the collection targets. The DMO(s) will be an independent, not for profit and private organisation(s);
- Retailers selling in-scope containers will be obligated to host a return point and will receive a handling fee to compensate them for costs incurred. Some retailers (e.g. micro-retailers) may apply for an exemption from having to host a return point;
- Government will pursue an additional permitted development right for reverse vending machines to remove planning delays;
- Local authorities and where relevant, waste operators, can separate out any containers in their waste and redeem the deposit, providing the containers meet the quality required for return; and
- Regulations are to be in force by the end of 2023 and the DMO(s) appointed by summer 2024. A commencement date for DRS of 1st October 2025 will be set.

The implications for the GMCA include:

- Defra believe that around 90% of in scope PET bottles will be captured via DRS by year 3 of the scheme being in operation. If correct then this will divert significant quantities of these containers away from kerbside collections affecting recycling rates and losing income from the contracts;
- Communications on what type of container can go to DRS will confuse some members of the public; and

- The GMCA's ability to claim deposits will be limited as it will depend on the condition of containers and whether labels have survived being collected in a compacting refuse collection vehicle and then processing at our Materials Recovery Facility (MRF). If the QR/barcode is unreadable then the deposit will not be paid.

3. Consistent Collections and TEEP

At the time of writing the Government's response on consistency of collections was still awaited. If the response is published before the Scrutiny Meeting a verbal update will be provided.

The RaWS proposed approach on consistency in household and business recycling in England contains a number of proposals including:

- Prescribing a core set of recyclable materials to be collected separately by every local authority. These are:
 - plastics including pots, tubs and from 2027, plastic films/flexible plastics
 - Metals
 - Paper/card
 - Glass
 - Food waste
 - Garden waste
 - Non-recyclable waste

The reasons provided for the separate collection of the materials are that Defra believe collecting in this way will increase the quality of the recycling, promote consistency of collections across England and increase quantity of materials collected. It should be noted that there is little data to support this view that separate collections collect greater quantities of materials. This point is further demonstrated by the fact that the local authorities with the highest recycling rates on a national basis operate commingled collections as we do in GM.

Clearly, providing multiple separate collection containers at each home (including flats) will be a challenge irrespective of the type of property and has raised concerns nationally. There is a collection method that can accommodate the materials (excluding garden waste and non-recyclable waste) on a single vehicle. It is referred to as the kerbside sort methodology

and utilises a number of boxes for the materials which are then emptied into compartments on a 'resource recovery vehicle' (RRV). This is very much a manual process reliant on lifting and tipping of boxes and potentially the hand sorting of any mixed streams.

RRV-based services have a much lower productivity rate and lower capacity – therefore significantly more vehicles and crews would be needed to collect Greater Manchester's recyclable waste. However, RRVs are more fuel efficient compared to the traditional compacting refuse collection vehicle and have a lower purchase price.

GMCA previously commissioned an analysis of the impacts of the RaWS proposals on consistency. The following table compares the financial¹, infrastructural, environmental and contractual impacts of replacing our current collection system with the Government's preferred waste collection methodology. The study is currently being updated with additional financial information and the modelled costs are therefore going to change and will show further increased costs to reflect inflationary pressures.

Service description	Current Services	Kerbside Sort Service
	Four bin system	Separate collection
	Separate collection for each numbered waste stream (i.e. four containers) using compacting refuse collection vehicles (RCVs)	Streams (i) to (iv) <u>collected weekly</u> on the RRV, streams, (v) and (vi) separately collected. This would effectively require an RRV fleet alongside an RCV fleet.
	(i) mixed food & garden waste (ii) mixed paper, card & cartons (iii) plastic bottles, glass & metal cans (iv) non-recyclable waste	(i) food waste (ii) mixed paper & card (iii) plastics & cartons (iv) glass and metals (v) garden waste (vi) non-recyclable waste
Modelled revenue costs (rounded) per annum opex		
Collection	£51.8m	£68.0m reflecting the increased number of vehicles for the recycling service
Disposal	£45.5m	£36.0m reflecting the lower cost of treating separate food and garden waste ²
Infrastructure impact		
Collection	N/A – as current services	<ul style="list-style-type: none"> Complete change of collection fleet – significant increase in

¹ The modelling used cost and performance information provided by each WCA and does not include all costs associated with service provision (for example staffing costs only include frontline staff and immediate supervision). In developing the comparator modelling agreed assumptions were applied on parameters. The results presented here are high level.

² This has been calculated using an estimated gate fee for the treatment of the two streams at merchant facilities.

		<ul style="list-style-type: none"> vehicle numbers (from 258 to 352) Many WCA depots could not accommodate the expanded fleet and workforce Complete change of recycling receptacles Slower vehicle emptying H&S concerns over the return to boxes (e.g. manual handling, lacerations, noise)
Disposal		<ul style="list-style-type: none"> Would require re-configuring of all TLSs to accept segregated streams (e.g. construction of new bays) Change of vehicle types for the handling of waste at transfer loading stations (e.g. to forklift trucks) Some potential redundancy of the MRF Increased turnaround times on site due to increased vehicle numbers Potential development of our own biowaste treatment infrastructure such as anaerobic digestion for food waste
Environment – CO₂ equivalent emissions annually		
Collection and transport (pa)	74kt	71kt
Materials processing and disposal (pa)	2,390kt	2,348kt
Contractual and procurement		
Collection	N/A – as current services	<ul style="list-style-type: none"> Transition to the new service would take several years as current districts fleet replacement programmes are generally staggered May require costly in-term change for the two outsourced authorities Procuring vehicles and containers will be challenging as demand will be very high from many other councils
Disposal		<ul style="list-style-type: none"> Uncertainty over capacity of market to accommodate increased and changed material flows Changes would require new and potentially separate contracts for the treatment of food waste and garden waste or construction of biowaste treatment capacity by the GMCA Unless services changed at natural contract end would

		require significant contract change (with costs associated)
Modelled recycling performance	51.3%	52.4%

The Government's preference may be for the separate collection of materials but it is recognised that this may not be possible for every area. Therefore, a mechanism by which waste collection authorities can undertake a technical, economic and environmental practicability assessment (known as a TEEP assessment) to justify the selection of a system that deviates from the preferred option is going to be provided.

At this stage the Government has not specified the format of this TEEP assessment (and we believe it will be subject to further consultation), it has however provided an indication of the kinds of constraints that may contribute towards a deviation – these include:

- Technical practicability – the impact of housing stock (e.g. flats, multi-occupancy, student accommodation), rurality, availability of suitable containers, storage of containers at properties, and storage in existing waste infrastructure;
- Economic practicability - local authorities will need to demonstrate that their specific financial costs (caused by their local circumstances) makes it significantly more expensive to have separate collections based on (e.g.) housing stock, rurality, and availability of recycling and treatment infrastructure; and
- Environmental practicability - local authorities will need to make the case that separate collection is of no significant environmental benefit based on, for example greenhouse gas emissions, rejected tonnages, lifts per vehicle and journey length.

Greater Manchester's 'choice' of waste collection model will be very strongly driven by its housing stock. The conurbation has a very high proportion of high-density street level properties where multiples of containers are very unlikely to be able to be accommodated without impinging on daily life in and around the home and on the street. Where pockets of properties might be able to accommodate the Government's preferred waste collection option it would be uneconomic and impractical to operate a different collection method from the majority.

Until we see the TEEP guidance it is impossible to say with any confidence whether we will be able to continue with our current 4 bin collection systems. If a TEEP assessment supports the continuation of current services then we will still need to make changes to enable the collection and handling of pots, tubs and trays (PTTs) and plastics films/soft

plastics. This will require a modification of our materials recovery facility (MRF) for additional infrared processing equipment with an estimated capital cost of c. £15 to £20m. This investment will be a decision to be considered later this year by GMCA. Collection of these materials will still be dependent on market availability and demand. This remains problematic with only some plastic polymers (eg polypropylene) having stable markets. The position on markets for soft plastics/films is even more uncertain due to the loss of the main UK reprocessing plant due to the company going into administration.

If kerbside sort services are required then the fleet of existing recycling collection vehicles will need to be replaced by compartmentalised resource recovery vehicles in significant numbers as set out in the table previously. Our MRF would become redundant, there would need to be changes to depots and the transfer loading stations to accept waste in different fractions and utilise different plant and equipment to unload, sort and bale materials.

When the Government's response is finally published the GMCA Waste and Recycling Committee will be updated with a full assessment of the potential implications and work will commence on the development of the Greater Manchester Waste Strategy.

4. Extended Producer Responsibility

Extended Producer Responsibility (EPR) is timetabled for implementation from the 2024/25 financial year. Any organisation that is involved in placing packaging materials on the market will be required to pay modulated fees according to the type and quantity of packaging they handle. These fees will be paid into a fund that will then be used to pay local authorities involved in the collection and recycling of packaging materials.

Despite the scheme coming into effect next year, actual details of how it will operate remain limited. Defra has been engaged in a series of webinars with the packaging sector and local authorities to develop the scheme. It appears that a model is being developed based on average costs for collection, handling, treatment, recycling and disposal of packaging materials.

For each tonne of packaging material handled the local authority will receive a payment which can then be adjusted to net off income, contamination etc and will also be moderated to reflect performance benchmarks. As the payments are based on modelled data it is likely

that there will be winners and losers and potential for dispute. The scheme will be administered by a body which has yet to be set up and much of the guidance on appeals, scheme operation and assessment will need to be developed by the scheme administrator.

The current timetable for the 2024/25 payments is for draft figures to be released in August 23. These will then be refined and finalised by January 24 with funds starting to flow in quarterly payments from April 2024. Defra estimate that EPR will generate in excess of £1 billion to contribute towards local authority management of packaging waste.

5. Separate Weekly Food Waste Collection Implications

The Environment Act places a duty on Waste Collection Authorities (WCAs) to separately collect food waste on a weekly basis from **all** households including flats and high rise. In response to this requirement, GMCA has commissioned a specialist organics technical consultancy, WRM, to review the potential options for food waste collection and treatment in the future from a cost and performance perspective. Options included continuing with the current mixed garden and food waste collections as well as options for separately collecting the food and treating this via Anaerobic Digestion (AD) technology. WRM's initial findings show that separate weekly food waste will:

- Require c. 80 additional vehicles for district collections (across the 9 districts in the GMCA waste disposal arrangements) with associated additional depots, drivers/crews and operating costs;
- Will capture c. 20ktpa more food waste, equivalent to less than 2% increase on the GM household waste recycling rate;
- Will cost more overall than the current mixed garden and food collection with In-Vessel Composting (IVC) treatment. The current collection/treatment costs are modelled at £25.98m per annum. Separate food waste collection and treatment is modelled to cost £37.88m per annum, an increase of £11.89m per annum when compared to the current service; and
- There is currently no available AD treatment capacity in the North West.

In February 23, Defra approached all waste disposal authorities to ask if separate food waste collection would have an impact on residual waste disposal contracts. If so, then each waste disposal authority was invited to submit an application for transitional arrangements (TA) by the end of February on behalf of the constituent waste collection authorities to defer the date

by when food waste must be collected separately from 100% of households. The alternative to transitional arrangements would be for a collection authority to justify continuing to collect mixed /garden and food waste through a TEEP assessment.

To facilitate roll out of collections, Defra has announced £295m of New Burdens funding. This is ring fenced to collection authorities only and is only to be used for bins and vehicles. This ignores the impact and cost of modifications to disposal authority reception sites as well as the potential need for additional depots to house additional collection vehicles. The industry view is that the financial sum available is completely inadequate to facilitate the change envisaged by Defra.

In GM, all districts collect food mixed with garden waste with 7 districts collecting weekly and 2 collecting fortnightly. There will also be reduced collection frequency at points in the winter as green waste volumes decline. If continued mixed collections of food and garden waste are permissible subject to TEEP then it appears that those districts that do not currently collect weekly will need to do so, no reduction in service in winter will be permitted and 100% of households including flats will need to be provided with a service (there is limited coverage of high-rise properties currently).

Six collection authorities requested transitional arrangement to 2034 to tie in with the end of the GMCA residual waste disposal contract and 3 collection authorities (Stockport, Tameside and Trafford) will seek to rely on a TEEP assessment to continue mixed collections of garden and food waste. Defra has yet to issue guidance on TEEP and has not issued a clear timetable for doing so.

6. Conclusions on the RaWS

The RaWS will potentially have significant impacts for waste management in Greater Manchester. The four key elements of the RaWS are all interlinked and it will be necessary to understand all of them to fully assess the scale of change that may be required. The approach by Defra of drip feeding information is affecting the ability of the waste industry and local authorities to respond to these challenges, slowing down investment and development of the necessary infrastructure.

The next element likely to be released will be on consistency of collections. The guidance on TEEP needs to be released at the same time so that we can assess what elements of

existing services can be retained, adapted or replaced. As a minimum we may have to invest in new sorting infrastructure at the MRF or alternatively may need to invest in a complete new collection fleet, additional boxes/bins, additional depots and new waste handling equipment. Once we have clarity we can complete the assessment and then start to develop the Greater Manchester Waste Strategy that will set out our long term aims and objectives and how we will meet the requirements of the RaWS.

7. Future Service Provision

As previously stated, the initial seven year term of the 2 contracts with Suez will come to an end in 2026. Careful consideration needs to be given to the approach to provision of future services given the uncertainty and implications that may come from the RaWS and the appetite and capacity of the market to respond to a procurement.

GMCA Waste and Resources team has therefore commenced a work stream to review a range of options for service provision and for these to be considered from a quantitative and qualitative perspective in order to make a recommendation to GMCA. A project team has been established that comprises GMCA officers, district waste officers and external advisors from KPMG, DLA and WSP.

Modelling work and market intelligence gathering will be ongoing throughout the summer period with the aim of finalising the options appraisal in the Autumn. An evidence based report with recommendations will then progress to a GMCA meeting before the end of the calendar year.

GMCA Overview and Scrutiny Committee

Date: Wednesday 26th July 2023

Subject: Delivering the Bee Network: Annual Review of Capped Bus Fares

Report of: Andy Burnham, Mayor of Greater Manchester, Portfolio Lead for Transport and Eamonn Boylan, Chief Executive Officer, GMCA & TfGM.

Purpose of Report

The report summarises the outcome of the annual review of capped bus fares and proposes the continuation of the capped fares at existing prices.

Recommendations:

The Overview & Scrutiny Committee is requested to:





1. Note and comment on the outcome of the annual review of capped bus fares;
2. Note the recommendation for the continuation of capped single, daily and weekly bus fares at the existing price;
3. Note that GMCA has delegated authority to the Chief Executive of GMCA and TfGM, in consultation with the GM Mayor, to approve the continuation of the capped bus fares scheme, subject to any recommendations made by the GMCA Overview and Scrutiny Committee; and
4. Note that a further annual review of capped bus fares will take place in summer 2024.

Contact Officers

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Equalities Impact, Carbon and Sustainability Assessment:

Impacts Questionnaire		
Impact Indicator	Result	Justification/Mitigation
Equality and Inclusion	G	
Health	G	
Resilience and Adaptation		
Housing		
Economy	G	
Mobility and Connectivity	G	
Carbon, Nature and Environment	G	
Consumption and Production		
Contribution to achieving the GM Carbon Neutral 2038 target		
Further Assessment(s):	Equalities Impact Assessment and Carbon Assessment	
 Positive impacts overall, whether long or short term.	 Mix of positive and negative impacts. Trade-offs to consider.	 Mostly negative , with at least one positive aspect. Trade-offs to consider.
		 Negative impacts overall.

The Bee Network is a critical enabler of Greater Manchester’s Net Zero ambitions; a truly integrated transport network across active travel and public transport will provide excellent public transport and active travel choices for all, promoting sustainable travel behavioural change through integrated spatial, digital and transport planning; and supporting the electrification of vehicles and public transport fleets.

Risk Management

There is a risk that ‘shadow fare’ (the theoretical ‘fare foregone’ by operators under the scheme) increases are higher than forecast if inflation is higher than forecast levels. This risk has been considered in determining the affordability of continuing the capped bus fares scheme at existing prices.

Legal Considerations

The scheme for setting capped fares is, in legal terms, a general rule specifying a maximum tariff, pursuant to Article 3(2) of Regulation 1370/2007 EU (as now incorporated into UK law). This allows for an authority to specify a general rule public service obligation arrangement that specifies a maximum tariff for a class of person (or all persons) travelling on services in an area. In doing so, the requirement is that operators who are subject to that requirement are compensated for the net financial effects (positive or negative) on

costs incurred and revenues generated in complying with the tariff obligation to prevent over-compensation.

This obligation already applies in respect of the concessionary travel schemes that the GMCA already have in place, which seek to achieve a no better no worse outcome as a result of the scheme.

The Capped Fare Scheme (the Scheme), which was published on 4th September 2022 and revised on 8th January 2023, is drafted based upon the principles already applied to concessionary travel. The Scheme complies with the requirements of Regulation 1370/2007 and therefore deals with competition and subsidy control issues, as well as avoiding procurement issues.

Financial Consequences – Revenue

See Section 3.

Financial Consequences – Capital

N/A

Number of attachments to the report: None

Background Papers

GMCA Report - Towards the Bee Network - Network Review, Market Renewal and Bus Service Improvement Plan, 24th June 2022.

GMCA Report - Delivering the Bee Network: Bus Fares, Zero Emission Buses, Bus Depots and CRSTS, 29th July 2022.

GMCA Report – Delivering the Bee Network: Multimodal Fares and Products, 30th June 2023.

Tracking/ Process

Does this report relate to a major strategic decision, as set out in the GMCA Constitution?

Yes.

Exemption from call in

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?

No. The report requests delegation to the Mayor and the CEO of GMCA and TfGM to approve the continuation of the capped single, daily and weekly bus fares at existing prices, subject to the subsequent approval by the GMCA Overview and Scrutiny Committee at this meeting.

Bee Network Committee

N/A

1. Background

- 1.1 GM's move to bus franchising provides the mechanism to deliver transformational change in bus service delivery. This all builds towards delivering the Bee Network, an integrated 'London-style', high patronage, low fare, transport system, which will transform the way people travel across the city region.
- 1.2 The locally funded programme to transition to franchising is being supplemented by government funds, including capital funds via the City Region Sustainable Transport Settlement (CRSTS) and revenue funding from the Bus Service Improvement Plan (BSIP).
- 1.3 The initial GM BSIP submission¹ made in October 2021 included ambitious asks from GM over the three financial years 2022/23, 2023/23 and 2024/25 for circa £300 million of revenue funding (including stabilisation / 'recovery' funding of c£30m per annum i.e., £90m in total) and £600 million of capital funding over three years from 2022/23 to 2024/25. GM and other Mayoral Combined Authorities were subsequently advised that:
- their BSIP allocations would be revenue funding only; and any capital elements should be funded from the GM CRSTS allocation; and
 - stabilisation / 'recovery' funding would, for a period, be provided via a separate source and that the BSIP funding should be applied to 'transformational' interventions in the bus market rather than for stabilising bus (or indeed the Metrolink) network.
- 1.4 On 4th April 2022, the Secretary of State (SoS) for Transport awarded GMCA an indicative BSIP allocation of £94.8m revenue funding, conditional on GM and DfT agreeing a Delivery Plan that would need to be submitted by 30th June 2022. The SoS set HM Government's priorities for BSIP as fare reductions to improve passenger affordability and for additional bus priority (funded from CRSTS) to help improve bus performance and hence drive patronage and revenues and also to reduce bus service operating costs. Following approval at GMCA on 24th June 2022,

¹ <https://tfgm.com/corporate/bus-service-improvement-plan>

a draft final BSIP Delivery Plan covering the indicative £94.8m of funding was submitted by TfGM to DfT on 30th June 2022, covering:

- Fares support: Delivery of £2 adult/ £1 child and £5 adult/ £2.50 child 'bus all day' capped / maximum fares across GM, at a then forecast cost of £68m over the period to March 2025;
- Services: Network Sustainability: Contribution to network sustainability of £5.8m; and
- Customer Offer: Integrated ticketing and information measures (revenue support for capital measures set out in CRSTS) at a then forecast cost of £21m over the period to March 2025

1.5 Following discussions on the draft BSIP Delivery Plan with government officials, on 5th September 2022 GMCA received confirmation of the funding allocation of £94.8m, and the notification of the release of the first-year allocation. The funding confirmation set a condition to produce a business case to cover the £68m allocated to lower fares, which has subsequently been submitted to DfT and approved.

1.6 The initial GM BSIP included an intention to deliver lower fares via franchising powers, and so the scheme would be rolled out across GM as part of the three-tranche plan. However, to help to mitigate the cost-of-living crisis, a proposal was developed to deliver fares reductions as soon as possible, which meant the introduction of capped / maximum bus fares was 15 months earlier than that anticipated in the BSIP submission.

1.7 From 4th September 2022, the scheme introduced maximum £2 single fares (maximum £1 for children) across GM wide, with a maximum £5 all operator day ticket (maximum £2.50 for children), on an initial one-year basis, subject to an Annual Review.

1.8 To introduce these fares proposals in advance of franchising, GMCA has had to:

- enter commercial arrangements via a new Scheme² with local bus operators to develop the compensation mechanism in such a way that:

² [Capped Fare Scheme_080123_Final_for_publication.pdf\(ctfassets.net\)](#)

- GMCA can demonstrate that it has made a rational decision, defined as having information of sufficient quality to assure itself that the scheme delivers on objectives in a way that is affordable and value for money; and
 - a 'no better no worse' outcome is achieved for operators.
- Used the existing concession scheme to introduce the maximum £1 child fare element of the scheme.

1.9 Following a report to GMCA in December 2022, the maximum fares offer was extended to weekly tickets in January 2023, via the introduction of a cap of £21 adults (£10.50 for children) on the weekly all-operator ticket that was agreed with GMTL on the same basis as the all-operator day ticket, and the Scheme was subsequently revised to include this. That report noted that, to the extent that the cost of the weekly cap is not covered by further Government funding and / or the £68 million of BSIP funding cannot also accommodate the costs of the capped weekly fares, the extension could, subject to the agreed annual review and the agreement of GMCA, be funded from a combination of Reserves that are specifically allocated for Bus, including the Concessionary Fares Reserve.

1.10 Since March 2020, Greater Manchester's public transport network has been supported by emergency funding provision from central Government, which has been subject to several short-term extensions. At the time the lower fares policy was approved by GMCA in August 2022 this emergency funding was due to expire in early October 2022. The scheme was therefore introduced on an initial one-year basis, from September 2022 to August 2023, with a commitment to an Annual Review in summer 2023.

1.11 This report presents the outcome of the Annual Review and makes recommendations regarding the future of the scheme.

2. Annual Review

2.1 The aim of the Annual Review was to determine whether the lower fares policy was achieving its objectives and whether it would be affordable for GMCA to continue to hold the maximum fares at the current levels.

2.2 The inputs to the review have been:

- Evaluation research on the impacts of the lower fares;
- Assessment of the financial compensation payable to bus operators; and
- A review of the wider policy context, including the DfT national scheme.

Evaluation Research

2.3 The passenger response to the lower fares has been evaluated in two waves, with surveying being undertaken between September – December 2022³ and then March – April 2023. These evaluations present a consistent positive customer sentiment since the scheme launched in September 2022.

2.4 Key findings of the evaluation research are that:

- the introduction of the maximum bus fares has reduced the average cost of travel for bus users by almost 20%.
- the maximum bus fares offer has contributed to an increase of bus patronage of 12%⁴.
- The residents continue to feel the new fares save them money (76%) and that they have been helpful to combat the cost of living crisis (72%).
- Issues with the stability of bus service provision and with service reliability (driven in part by driver availability) continue to deter potential customers.

2.5 Bus users who switch to the new maximum fares in effect receive a direct cash benefit, which TfGM estimates to be equivalent to an overall average fare reduction of approximately 17%. Some passengers will likely however have saved as much as 50% on routes that were most expensive prior to the introduction of the maximum fares.

2.6 There has also been a positive impact on travel horizons, as two thirds of those responding to the survey agree that the new fares mean that they can travel more often, to more places and as often as they want. 55% of respondents that have used

³

https://assets.ctfassets.net/nv7y93idf4jq/4bvY846dOvayHQgWPjZAKx/bb39f35da506c5dfa86214de05641895/Evaluation_of_GMs_lower_bus_fares_first_3_months_March2023.pdf

⁴ A 12% increase for Sep-22 to Apr-23 compared with Sep-21 to Apr-22.

one of the new maximum fare products say that the offers have meant they have travelled by bus more.

- 2.7 Analysis of ticket sales data estimates that there has been a 12% increase in bus trips since the new bus fares were introduced, predominantly by those travelling 5 or more days a week. As with the initial wave of research, there are however confounding factors which make it difficult to directly attribute this change to the fares, including but not limited to the ongoing return of public patronage post-pandemic and bus reliability issues due to driver availability.
- 2.8 While lower fares attract less frequent users, there is a risk that for those less frequent users, unreliability, or a lack of frequent services may have overridden the attraction of a lower fare. Social media monitoring has picked up many residents trying the bus for the first time as a result of the maximum fares offer and expressing frustration at the quality of service. Positivity towards travelling by bus in GM experienced a spike in the wake of the initial introduction of the capped bus fares; however, that sentiment has reduced, largely from those using the £2 single and travelling 2-3 days a week. This is further evidence that the full benefit of lower fares will only be realised once franchising is introduced and services, reliability and standards are improved.

National £2 Single Fare

- 2.9 As the GM lower bus fares scheme launched in September 2022, DfT announced that it was introducing a similar scheme for capped £2 single fares from January 2023 in England outside of London and outside the three areas that were promoting local BSIP schemes i.e. Greater Manchester, West Yorkshire and Merseyside. This is a voluntary scheme, which most bus operators have joined, with the aim of supporting people who were struggling with the rising cost of living and to encourage more people back onto bus.
- 2.10 In February 2023, DfT announced that the £2 single fares scheme would be extended to 30th June 2023, and then more recently the scheme has been extended to 31st October 2023, after which the cap will increase to £2.50 through to 30th November 2024.
- 2.11 In addition to the local evaluation research, the Government have published an [evaluation of the first month of the national £2 fare scheme](#) (which launched in

January 2023). Similar to Greater Manchester, early evidence suggests a positive impact on patronage. The key findings from the national scheme evaluation are:

- Awareness was good with around 7 in 10 respondents reporting an awareness of the scheme.
- 10% of respondents had made more journeys by bus since the introduction of the £2 national bus fare cap.
- Of the respondents to the survey who had purchased at least one capped £2 bus fare, 35% reported that they had taken more bus journeys since the introduction of the initiative.
- Around 30% of survey respondents said that the £2 bus fare cap has had a positive impact on their disposable income and income for other expenses.

3. Costs and Affordability

Operator Compensation

- 3.1 To introduce the GM maximum fares proposals in advance of franchising, as noted above, GMCA/TfGM have had to enter into arrangements with local bus operators via the Scheme to develop the compensation mechanism in such a way that:
- GMCA can make a rational decision, defined as having information of sufficient quality to assure itself that the scheme delivers on objectives in a way that is affordability and value for money; and
 - a 'no better no worse' outcome is achieved for operators.
- 3.2 On implementation of the scheme, it was agreed with operators that they would be reimbursed' for all journeys made for the first six months of the scheme, following which there would be a review of reimbursement to date and arrangements would be put in place to reflect an appropriate level of reimbursement on an ongoing basis.
- 3.3 The actual costs for the year ended 31 March 2023 were £14.9 million, with the forecast costs for the first year to 31 August 2023 currently in line with the original estimate of c. £25 million for the first 12 months of the scheme including the addition of the weekly cap.
- 3.4 The total forecast costs for the scheme, including the weekly cap, for the period to March 2025 are dependent upon a number of factors, including usage; and

particularly levels of inflation which is a key factor in determining the amount of reimbursement payable to operators. The shadow fare is in effect the theoretical 'fare foregone' for each journey made under the Scheme and is the mechanism by which the reimbursement rate per journey is calculated. Ongoing high levels of inflation would therefore increase the overall forecast costs as the shadow fares are increasing in line with inflation whilst the caps / maximum fares remain at the same cash level.

Affordability

- 3.5 Uncertainty remains in relation to long term funding for the bus industry, including Bus Recovery, BSIP and BSOG funding and so TfGM has been in discussions with DfT officials with a view to securing a continuation of financial support for both the bus and tram networks for the next two financial years (2023/24 and 2024/25). Some of this additional financial support will be provided through the new bus funding package announced by DfT on 17th May 2023, and a further £18m will be provided via the 'extraordinary' funding, to be provided to GM that was announced by DfT on 8th June 2023.
- 3.6 In parallel, TfGM has committed to a Financial Sustainability Plan (FSP). The FSP outlines a set of initiatives that, alongside continuing government financial support as discussed above, are targeted at ensuring the financial sustainability of the transport network, including a fully franchised bus network.
- 3.7 There is sufficient total funding available to continue the capped fare offer at the existing prices to March 2025, however, it is proposed that a further Annual Review be undertaken in summer 2024. Subsequent reviews will include input from the proposed Bee Network Committee which will be responsible for reviewing fares and making recommendations to GMCA.
- 3.8 Subject to agreement of the proposals to continue to price the maximum / capped bus fares at existing levels, bus only users travelling on any bus in Greater Manchester, including franchised and non-franchised services, will be able to continue to purchase single, one day and 7 day AnyBus tickets at the current maximum / capped prices. The 28 day product AnyBus will also continue to be available, this product is currently priced at £80.

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GMCA Overview and Scrutiny Committee

Date: Wednesday 26th July 2023
Subject: Delivering the Bee Network: Fares and Products
Report of: Andy Burnham, Mayor of Greater Manchester, Portfolio Lead for Transport and Eammon Boylan, Chief Executive Officer, GMCA & TfGM.

Purpose of Report

The report sets out the proposed introduction of fares and products that will be available to customers travelling from 24th September 2023.

Recommendations:

The GMCA Overview and Scrutiny Committee is requested to:





1. Note and comment on the proposed range of fares and products that will be available to customers travelling from 24th September 2023;
2. Note that GMCA at its meeting on 30th June 2023, noted that the Multimodal Ticketing and Products detailed in the 'Delivering the Bee Network Multi Modal Fares and Products' report would be considered by the GMCA Overview and Scrutiny Committee at its meeting in July 2023;
3. Note that any recommendations or feedback will be presented to the GMCA on 28 July ahead of their approval of the proposed range of fares and products.

Contact Officers

Steve Warrener Managing Director, TfGM Steve.Warrener@tfgm.com

Helen Humble Head of Ticketing, TfGM Helen.Humble@tfgm.com

Equalities Impact, Carbon and Sustainability Assessment:

Impacts Questionnaire		
Impact Indicator	Result	Justification/Mitigation
Equality and Inclusion	G	
Health	G	
Resilience and Adaptation		
Housing		
Economy	G	
Mobility and Connectivity	G	
Carbon, Nature and Environment	G	
Consumption and Production		
Contribution to achieving the GM Carbon Neutral 2038 target		
Further Assessment(s):	Equalities Impact Assessment and Carbon Assessment	
 Positive impacts overall, whether long or short term.	 Mix of positive and negative impacts. Trade-offs to consider.	 Mostly negative , with at least one positive aspect. Trade-offs to consider.
		 Negative impacts overall.

The Bee Network is a critical enabler of Greater Manchester’s Net Zero ambitions; a truly integrated transport network across active travel and public transport that will provide excellent public transport and active travel choices for all, promoting sustainable travel behavioural change through integrated spatial, digital and transport planning; and supporting the electrification of vehicles and public transport fleets.

Risk Management

The risks and opportunities resulting from the introduction of these products are set out in sections 2 and 3 of the report.

Legal Considerations

The introduction of a *Bee AnyBus* and a *Bee AnyBus and Tram* Group ticket will be subject to approval by the Greater Manchester Travelcards Limited (GMTL) Board.

Financial Consequences – Revenue

See Section 3.

Financial Consequences – Capital

N/A

Number of attachments to the report: None

Comments/recommendations from Overview & Scrutiny Committee

This report will be considered by the GM Overview and Scrutiny Committee on Wednesday 26th July 2023.

Background Papers

GMCA Report - Towards the Bee Network - Network Review, Market Renewal and Bus Service Improvement Plan, 24th June 2022.

GMCA Report - Delivering the Bee Network: Bus Fares, Zero Emission Buses, Bus Depots and CRSTS, 29th July 2022.

GMCA Report – Delivering the Bee Network Multi Modal Fares and Products, 30th June 2023 (Refer to Appendix B)

Tracking/ Process

Does this report relate to a major strategic decision, as set out in the GMCA Constitution?

No.

Exemption from call in

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?

No

Bee Network Committee

This report will be considered by the Bee Network Committee on Thursday 27th July 2023.

1. Background

- 1.1. Greater Manchester's move to bus franchising provides the mechanism to deliver transformational change in bus service delivery. This all builds towards delivering the Bee Network, an integrated 'London-style', high patronage, low fare, transport system, which will transform the way people travel across the city region.
- 1.2. The continuation of maximum / capped bus fares and the introduction of a range of multimodal ticketing products were approved by GMCA at its meeting on Friday 30th June, subject to any recommendations made by the GMCA Overview and Scrutiny Committee.

2. Proposals

Franchised Services

- 2.1. It is proposed to introduce a range of further ticketing products for customer groups, including students and those travelling across the GM boundary, who will be traveling on franchised bus services, from the commencement of Tranche 1 of bus franchising on 24th September 2023.

Students

- 2.2. Whilst there are some student products currently available, they are all priced differently, with many only available on operators' own services.
- 2.3. It is therefore proposed to introduce *Single Term* (e.g. Autumn Term) and *All Term Bee Bus* products for students from the commencement of Tranche 1 of bus franchising on 24th September 2023. The products will be valid for use on any franchised bus services with a valid Student ID. The proposed pricing of the Autumn term product is set out in Appendix A to this report. Pricing for future terms will be confirmed in due course.
- 2.4. The existing GMTL AnyBus, GM wide, student monthly product will continue to be available and it is assumed that operators will continue to offer their own student products on non-franchised services.

Cross Boundary

- 2.5. The draft Greater Manchester Bus Strategy, that is included as a separate item on the agenda for this meeting, emphasises the importance of maintaining cross boundary connectivity, as well as simplifying and standardising fares across Bee Network services.
- 2.6. To support customers traveling on franchised services outside of Greater Manchester and the Greater Manchester Travelcard (GMTL) boundaries where the *Bee AnyBus* tickets would not be valid, it is proposed to introduce 1 and 7 day Adult and Child *Bee Bus* products. These products would be priced at the same level as the *Bee AnyBus* tickets.
- 2.7. Cross boundary services that come into the Franchised Area from outside of Greater Manchester will require a Service Permit. The conditions of the Service Permit Scheme will ensure that customers who use these services wholly within GM will have access to the same ticketing products as they would have on any franchised service.

Discounted Corridors

- 2.8. From 24th September 2023, it is also proposed to introduce 7 day Adult and Child Salford Corridor discounted products which will only be valid on specific services/parts of specific franchised services where discounted fares are currently offered by operators. We will continue to promote the *Bee AnyBus* products to encourage customers to purchase products that give access to the wider GM network and therefore drive up patronage. As we move through transition, we will continue to review the current discount proposition on non-franchised services.
- 2.9. The plan however is to remove these anomalies by 2025, to ensure that there is a consistent proposition for all customers.

Single Operator Products

- 2.10. Building a simple, integrated ticketing offer will mean removing a number of remaining anomalies in the existing ticketing product set. This will include the removal of single operator products in franchised areas and replacing them with the standard products that currently exist as part of the capped scheme, i.e. single, day and weekly *Bee AnyBus* products.

- 2.11. Although this change may see a very small proportion of customers' journeys costing more than they do currently, these single operator products typically provide significantly less connectivity than comparable *Bee AnyBus* products; and for bus users currently travelling on multiple operators' networks and purchasing multiple tickets, the pricing of the *Bee AnyBus* products would provide an overall saving compared to the cost of their current journeys.
- 2.12. Whilst inflationary increases could occur on individual operator fares, this will, following the decision taken by GMCA in June 2023 to continue to hold maximum / capped bus fares at existing prices until at least September 2024, not impact on the single, day and weekly *Bee AnyBus* products which will make up the significant majority of bus fares. For the very small proportion of customers' journeys where differences do continue to exist, we will seek to ensure no one faces a detrimental financial impact, by recompensing users on a case-by-case basis.
- 2.13. Operators in non-franchised areas will continue to sell and accept their own products before the services are franchised. Those single operator products will not be valid on franchised services.
- 2.14. As the transition to franchising continues, we will work to review further opportunities to simplify and standardise fares and products.

GM Wide

- 2.15. Bus & Tram multimodal ticketing products in the city region are currently owned by Greater Manchester Travelcards Limited (GMTL), a company co-owned by Greater Manchester's private bus, rail and tram operators and Transport for Greater Manchester (TfGM).

Bee AnyBus and Bee AnyBus and Tram Group Travel

- 2.16. In addition to the fares and products that will be available to customers travelling on franchised bus services from 24th September 2023, work is also underway with GMTL to introduce a *Bee AnyBus* Group Product (and, in time, to also launch a *Bee AnyBus and Tram* product) to support group / family travel across the network. Details of these products continues to be worked through with GMTL, with the intention that they will be introduced for 24th September 2023.

Annual Travel

- 2.17. In order to make travel affordable for all customers in the context of the cost of living crisis, work is also progressing to introduce arrangements whereby annual travel can be procured via an arrangement with a credit union, with the intention that this will also be introduced for 24th September 2023.

Working with Employers

- 2.18. As part of the Market Renewal programme, to increase patronage and revenues, work is progressing to develop a range of products to help incentivise employers and to enable them to promote them to staff. Further details will be provided to GMCA in due course.
- 2.19. A full list of products and pricing that will be available from 24th September, including those proposed in this report, is set out in Appendix A.

3. Affordability

- 3.1. The products outlined in this report represent a very small proportion of existing bus travel. Marketing these new products effectively will provide significant potential to increase total journeys - and total revenues to support and invest in the bus network.

Appendix A

Fares & Products – Subject of this Report	
On Franchised Services only	
Term 1 Bee Bus (1st Sept to 31st Dec)	£140
Term 2 Bee Bus (1st Jan to 31st March)	To be confirmed
Term 3 Bee Bus (1st April to 30th June)	To be confirmed
All Terms Bee Bus (1st Sept to 30th Jun)	£300
1-day Bee Bus	£5 adult
	£2.50 child
7-day Bee Bus	£21 adult
	£10.50 child
7- day Bee Bus Salford	£15.60 adult
	£7.80 child
On all GM Bus Services	
1-day Bee AnyBus Group 1-day Bee AnyBus + Tram Group	To be confirmed

Fares & Products – Approved by GMCA in June 2023	
On all GM Bus Services	
Single fare	£2 adult
	£1 child
1-day Bee AnyBus	£5 adult
	£2.50 child
7-day Bee AnyBus	£21 adult
	£17 Young Person/Student
	£10.50 child
28-day Bee AnyBus	£80 adult
	£58 Young Person/Student
	£40 child
1-day Bee AnyBus + Tram (Anytime) zonal variants	£6 – £9.50 adult
	£3 – £4.80 child
1-day Bee AnyBus + Tram (off- peak) zonal variants	£5.40 – £7.80 adult
	£2.70 – £3.90 child
7-day Bee AnyBus + Tram zonal variants	£24.80 – £41 adult
	£12.40 – £20.50 child
28-day Bee AnyBus + Tram zonal variants	£91.40 – £136 adult
	£45.70 – £68 child

Appendix B

Greater Manchester Combined Authority

Date: Friday 30th June 2023

Subject: Delivering the Bee Network: Multimodal Fares and Products

Report of: Andy Burnham, Mayor of Greater Manchester, Portfolio Lead for Transport and Eammon Boylan, Chief Executive Officer, GMCA & TfGM.

Purpose of Report

The report sets out a range of multimodal ticketing products to make it easier for passengers to switch between bus and Metrolink. Subject to approval, the products will be implemented across Greater Manchester from 24th September 2023 to coincide with the start of bus franchising.

1. Background

- 1.1. Greater Manchester's move to bus franchising provides the mechanism to deliver transformational change in bus service delivery. This all builds towards delivering the Bee Network, an integrated 'London-style', high patronage, low fare, transport system, which will transform the way people travel across the city region.
- 1.2. In addition to the proposed continuation of the maximum / capped fares as set out in the separate report on the agenda for this meeting; and in order to support integrated bus and tram travel across Greater Manchester, it is proposed to introduce a range of Bus & Tram multimodal ticketing products for both adults and children from the commencement of Tranche 1 of bus franchising on 24th September 2024.

2. Proposals

- 2.1. Bus & Tram multimodal ticketing products in the city region are currently owned by Greater Manchester Travelcards Limited (GMTL), a company co-owned by Greater Manchester's private bus, rail and tram operators and Transport for Greater Manchester (TfGM). At present, these products are only available as a combined AnyBus and (all zone only) tram ticket and are available for adults only.
- 2.2. From 24th September, it is proposed that they are to be available for different combinations of tram zonal travel (as well as the existing all zone option) and for different periods (one, seven and 28 day). Child equivalents will also be introduced at 50% of the adult price. TfGM and GMTL are also considering the option of introducing annual products, with financial assistance available from organisations such as Credit Unions, to ensure lower income households can also benefit from the value of such products.
- 2.3. These multimodal products will, during the transition to a fully franchised bus network, continue to be 'owned by', and the prices will continue to be set by, GMTL.
- 2.4. The prices will, however, be set at a discount compared to the price of buying separate bus and tram tickets. Appendix A includes the proposed prices for each of the products for full fare paying adults and the child fare equivalents.

- 2.5. Subject to agreement of the proposals (included within a separate report on the agenda for this meeting) to continue to price the maximum / capped bus fares at existing levels, bus only users travelling on any bus in Greater Manchester, including franchised and non-franchised services, will be able to continue to purchase single, one day and 7 day AnyBus tickets at the current maximum / capped prices. The 28 day product AnyBus will also continue to be available, this product is currently priced at £80; and as referenced above discussions will continue in relation to the introduction of annual products.
- 2.6. Expanding the Bus & Tram product set to include child tickets, as well as different combinations of tram zonal travel, offers new opportunities for integrated travel to existing customers that previously had to buy an all zone, adult ticket, which therefore offered relatively poor value for money. The expanded products seek to better align the product offering to the journeys that customers want to make, making integrated travel easier, and driving patronage in the process to deliver a 'London-style' high patronage, low fare, integrated transport system.

3. Affordability

- 3.1. The available data indicates that there are currently very few multimodal journeys (less than 2% of total journeys) currently being made, and therefore, that there is a large, currently 'untapped' market for multimodal products.
- 3.2. An increase in multi modal journeys of 15% (that would still represent less than 3% of total journeys) would offset the impact of reducing the price of existing multi modal journeys.
- 3.3. Marketing these new products effectively will provide significant potential to increase multimodal, and total journeys - and total revenues - significantly beyond the offset position described in the paragraph above.
- 3.4. In addition to the AnyBus and multimodal (bus and tram) products that will be available across GM, work is underway to finalise the product offering for a range of other customer groups who will be traveling on franchised services, including students, families and those travelling across the GM boundary.
- 3.5. Holders of concessionary passes will be able to continue to use their existing passes on franchised and non-franchised services across GM as they do now.

- 3.6. As part of the further development of the Bee Network work will is underway to integrate rail (as part of the Greater Manchester Combined Authority Trailblazer deeper devolution deal) and cycle hire into a fully integrated ticketing offer.

Appendix A – Proposed Multi Modal fares and Products

	1 -day anytime travelcard		1-day off peak travelcard		7-day anytime travelcard		28-day anytime travelcard	
	Adult	Child	Adult	Child	Adult	Child	Adult	Child
AnyBus + Any one zone (1,2,3,4)	£6.00	£3.00	£5.40	£2.70	£24.80	£12.40	£91.40	£45.70
AnyBus + Two zones (1+2)	£7.30	£3.70	£6.70	£3.40	£30.30	£15.20	£110.10	£55.10
AnyBus + Two zones (2+3 or 3+4)	£6.70	£3.40	£6.40	£3.20	£28.40	£14.20	£103.60	£51.80
AnyBus + Three zones (1+2+3)	£8.70	£4.40	£7.30	£3.70	£36.40	£18.20	£128.90	£64.50
AnyBus + Three zones (2+3+4)	£7.60	£3.80	£7.00	£3.50	£32.50	£16.30	£117.50	£58.80
AnyBus + All Zones	£9.50*	£4.80	£7.80*	£3.90	£41.00*	£20.50	£136.00*	£68.00

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GMCA Overview & Scrutiny Committee

Date: 26 July 2023

Subject: GMCA Overview & Scrutiny Annual Report and Evaluation

Report of: Gillian Duckworth, GMCA Solicitor and Monitoring Officer

Purpose of Report

To provide the GMCA Overview & Scrutiny Committee with an annual report outlining their work over the past municipal year in support of the independent evaluation undertaken by the Centre for Governance and Scrutiny.

Recommendations:

The Overview & Scrutiny Committee is requested to:

1. consider the annual report in conjunction with the independent evaluation set out in Annex A.
2. note that this report will be shared with the GMCA at their meeting on the 28 July 2023 and that on an annual basis the GMCA will receive a report on the work of the Overview & Scrutiny Committee.

Contact Officers

Nicola Ward, GMCA Statutory Scrutiny Officer Nicola.ward@greatermanchester-ca.gov.uk

Ninoshka Martins, Senior Governance & Scrutiny Officer

Ninoshka.martins@greatermanchester-ca.gov.uk

Risk Management

None

Legal Considerations

None

Financial Consequences – Revenue

None

Financial Consequences – Capital

None

Number of attachments to the report: 1

Comments/recommendations from Overview & Scrutiny Committee

Background Papers

[Review of the GMCA Overview and Scrutiny arrangements – June 2022](#)

Tracking/ Process

Does this report relate to a major strategic decision, as set out in the GMCA Constitution

Yes / **No**

Overview and Scrutiny Committee

1. Chairs Foreword

Introducing the GMCA's new scrutiny model has been very well received, from both elected councillors, officers, the GM Mayor and members of the GMCA. I am grateful to all for their support, which has resulted in a significant uplift in the level of scrutiny activity at a Greater Manchester level and the overall profile of the Scrutiny Committee.

Our role includes holding the delivery of the Greater Manchester Strategy to account and we have been able to do this through regular performance monitoring and a series of overview sessions on each of the key pillars, greener, fairer and more prosperous Greater Manchester. This foundational knowledge at the start of the municipal year has enabled members of the Committee to develop a work programme around the key policy areas which are fundamental to the delivery of each pillar.

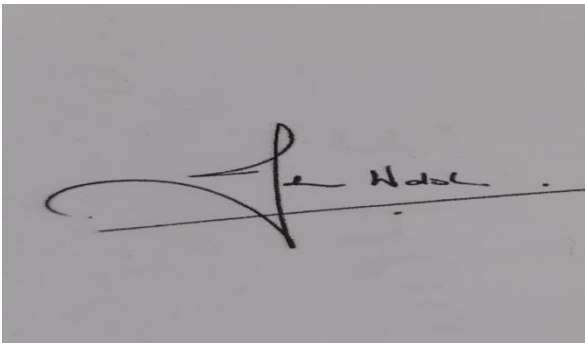
Reviewing decisions or policy development in connection with the discharge of any function of the GMCA or the GM Mayor made up the remainder of our Work Programme and has included areas such as retained business rates, bus fare capping proposals, initiatives to support the cost-of-living crisis and reviewing the Good Employment Charter. My personal highlights have included the consideration the Committee was able to give to Greater Manchester's trailblazer proposals ahead of their submission to Government. In doing so, members were able to shape the priorities and develop an understanding of the way that further devolution would create further opportunities for residents.

Secondly, after an informative overview session on the transport portfolio, the Committee were asked to review the preferred bidders for Bus Franchising Tranche 1, ahead of a decision being taken by the GMCA, with the GM Mayor and senior officers both welcoming the further level of assurances provided by this activity.

These are both strong examples of where we have been successful in undertaking pre-policy scrutiny which have resulted in tangible outcomes and recommendations. Being able to share these directly with the Greater Manchester Combined Authority through a standing invitation to their meetings has also been beneficial and again evidenced how sub-regional scrutiny is considered important across the wider system.

This forthcoming year is one of great significance for GM as we begin to implement the elements of the devolution trailblazer and alongside there will be a need for an even greater level of scrutiny to ensure that the GMCA is fully accountable to both residents and Government.

As I will be stepping down from this role, I wish the Committee every success in continuing to deliver an effective scrutiny function and building on what we have learnt collectively over the past year.

A handwritten signature in black ink on a light grey background. The signature is stylized and appears to read 'John Walsh'.

John Walsh

Chair of the GMCA Overview & Scrutiny Committee 2022/23

2. Introduction

In June 2022 the GMCA approved a series of recommendations following an independent review of the its Overview & Scrutiny function by a group of elected members and supported by the Centre for Governance and Scrutiny.

This review provided a clear remit for the Committee, alongside a new single committee model and a commitment to task and finish activities.

One year in, the Centre for Governance and Scrutiny have conducted an evaluation as to how successfully the review's recommendations have been implemented, however in support of its findings this annual report will also pull out some key reflections.

3. Key Highlights from the past year

The review highlighted that there should be a commitment to focussing scrutiny activity and recommended a single committee model with a 'less is more' approach in order to be most effective. It has been evident that a single committee model has also provided a shared platform from which all Committee members can develop a strategic overview across all portfolio areas and an understanding of the interconnection of key policies to effectively scrutinise cross cutting issues.

Enabling the interconnection of policies across a number of portfolio areas has required members to have an advanced level of knowledge across a range of subjects. To achieve this, we have recognised that all scrutiny members whether appointed to a Committee or acting as substitutes should have access to the same induction and training opportunities as well as regular subject briefings.

Well informed and active substitute members have also provided a greater pool of membership to ensure that meetings are quorate and enables wider engagement of members across the Combined Authority area.

The review stated that the practice of bringing decisions to scrutiny shortly before they are taken should be avoided (whilst recognising the need for urgent exceptions) instead members should be engaged early in the development stage of a policy in order for them to shape its design and add real value. This has been evident in the reports brought to the Committee this year, which have asked for members' contribution in policy shaping, such as the support offered to residents in relation to the cost-of-living crisis.

Having regular opportunities to consider the Forward Plan of Key Decisions has also enabled the Committee to have a breadth of sight across all the work of the Combined Authority, from which members have requested a number of items for their Work Programme including early sight on the Bee Network Proposals in order to extract areas for further in-depth scrutiny.

The review stated that the Scrutiny Committee should be able to contribute to all policy development in respect of high-profile complex issues affecting the whole of the Combined Authority area and that this may include matters of commercial sensitivity, matters awaiting government approval and other confidential matters (in line with Access to Information Procedure Rules), dealt with as appropriately with the exclusion of the public. As a result, when a report has been taken for decision, the comments and amendments following scrutiny engagement can then be highlighted, transparently evidencing further accountability. As an example of this, the Scrutiny Committee have played a vital role in considering the preferred bidders for each tranche of bus franchising as they have progressed, ensuring processes have been robust and provided a further level of assurance.

The new scrutiny model has also enabled the establishment of a small task and finish group to consider the issue of integrated water management, something which affects many GM residents in the form of flooding or drought but was actually found to be a much wider overarching policy issue across many portfolio areas. The review's findings were put forward as a set of recommendations to the GMCA for consideration, and for inclusion into Greater Manchester's Integrated Water Management Plan.

4. Focus for the forthcoming year

The independent evaluation of the GMCA Overview & Scrutiny function (attached at annex A) was commissioned in line with the Combined Authority's commitment to review whether all the initial recommendations had been implemented successfully.

The complete evaluation is appended to this report, however, below are some specific areas of focus that it has highlighted for the forthcoming year and how they will be addressed.

Self-led evaluation and work programming

Actively monitoring the effectiveness of the Overview & Scrutiny Committee in order to demonstrate its tangible outcomes and benefits will be useful in reinforcing the value and relevance of the scrutiny process. An increased number of opportunities will be made available to members, whether this be through informal 'review sessions' following each meeting, virtual work programming sessions or via communications with officers.

Ensuring robust accountability for the trailblazer deal

Through the latest trailblazer devolution deal there will be an increased role for the Overview & Scrutiny Committee to ensure that the GMCA and GM Mayor are not only accountable to GM residents, but also to Government. Therefore, the Committee will be engaged in developing an agreed outcomes framework for the single settlement, alongside the scrutiny of policy development across those specific areas of the deal.

Increasing levels of knowledge

Ensuring members of the Committee are equipped to undertake their role will also be key for the success of the forthcoming year, and therefore we will continue to provide training and support to new and existing members in order to strengthen their skills sets in line with their role description. The provision of information briefing sessions will also support member knowledge to strengthen the overall effectiveness and quality of discussions, whilst providing the opportunity for members to identify any challenges or gaps or potential themes for further exploration.

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EVALUATION OF THE GREATER MANCHESTER COMBINED AUTHORITY'S OVERVIEW AND SCRUTINY ARRANGEMENTS

The Centre for Governance and Scrutiny (CfGS) were commissioned by the Greater Manchester Combined Authority (GMCA) to evaluate the success, or otherwise, of the implementation of recommendations made in respect of its Overview and Scrutiny arrangements in June 2022. The review which arrived at those recommendations was undertaken by a member-led task group, chaired by Clive Memmott OBE and the secretariat to that review was provided by CfGS.

This evaluation took place against an agreed evaluation criteria which provides the structure to this report.

Method

CfGS observed webcasts of its meetings held in March (22nd) and February (8th) and the reports accompanying those meetings. These meetings were selected as the final two in the Committee's calendar in which substantive items were discussed in public. Assumptions were made that this should demonstrate the greatest impact of the review's recommendations especially in respect of the questioning and overall confidence of the Committee's Members.

Over the course of the evaluation, we have received individual feedback from a total of 12 Members and 7 Officers.

The development, issue and analysis of the findings of a survey to all Members and Substitute Members of the GMCA Overview and Scrutiny Committee, with the option to all Members to have an interview with the Senior Governance Consultant conducting the evaluation. We received 9 survey responses out of a total pool of 40 Members and 3 interviews were carried out with Members separately.

A further 8 interviews with officers were carried out, totalling 19 respondents. These individuals were selected as they operate closely to the operation of the scrutiny function and could attest to the success or otherwise of the changes made.

The methods used are proportionate to the scale of the evaluation required by the GMCA in reviewing its scrutiny arrangements. The style of this report will mirror the evaluation criteria and feature the outputs (the immediate product/s delivered) and outcomes (something that follows as a result or a confidence).

Summary Findings

We have found evidence that suggests strong or good progress in respect of implementing all, but one of the actions suggested in the original review. The accompanying report details this evidence against the evaluation plan. Moreover, there is a strong level of consistency amongst the responses from both Members and Officers (within the GMCA and outside of it). The one which remains outstanding is: -

Action 11 – Watching brief roles. It is understood that this action has not been progressed within 2022/23. It should be clarified in 2023/24 whether this action will be implemented or not.

Members and officers should be very encouraged by this and should continue to embed the actions suggested and in active implementation in 2023/24 and beyond. In undertaking this evaluation issues have arisen for consideration and suggestions made in which to accelerate the delivery of existing actions which are outlined in the next section.

Areas for Further Consideration

Member Confidence

This was a key area of focus in the evaluation. We received mixed views from Members as to whether their knowledge and therefore confidence in undertaking their role has been increased as a result of the changes made. This is partially explainable given the churn of Members over the course of the year due to other commitments and the use of substitutes. Nevertheless, Members should have confidence in their activities and we encourage the GMCA to continue

to offer learning, development and briefing opportunities, in alignment with Member support plans, to all Members and consider asking questions in respect of confidence at their wash up meetings.

GMCA Portfolio Lead Attendance

Observing meetings of the Scrutiny Committee towards the very end of the year, it appeared that attendance of Executive Members of the GMCA at meetings held in public was not as strong as it was earlier in the year. This matter was raised at Committee as sub optimal and was raised again with the Senior Governance Consultant by Members and Officers during this evaluation. However, it was noted that the GM Mayor had attended the majority of meetings, especially when any items within his portfolio areas were being considered so that he could respond personally to questions from the Committee.

Membership

The output of the survey generated comments in respect of Members' ability to attend meetings. In some cases, Members sharing their inability to travel to meetings in Manchester. Some Members expressed frustration that there are Committee Members who appear to attend unprepared, having not read papers. It is essential that districts ensure they nominate Members to attend the GMCA's Overview and Scrutiny Committee based on their available time, experience and authority to contribute and ensure connections between their local scrutiny committees and that of the GMCA. This is further demonstrated in the recently published English Devolution Accountability Framework (2023) in which:

'Membership on committees should be prized and competed for. Retention of members for several years should be common. Members should be able to devote time to the role. And the committees should have the profile and cachet to ensure that their findings are brought to the attention of the public wherever necessary'.

This should be balanced against the issue of remuneration for Members. It is understood a local arrangement is being progressed but the wider issue will be addressed should the Levelling Up Bill receive Royal Assent.

Work Programming

Whilst Members are making good progress on arriving at an impactful and strategically relevant work programme, there are opportunities in which to ensure that the organisation better plans its executive decisions to allow Scrutiny Members the opportunity to shape policy in good time. Specifically, ensuring decisions are being placed on the forward plan in good time.

Ongoing Evaluation

We have heard that Members are welcoming the wash up sessions at the conclusion of the Committee and the independent evaluation of changes made in 2022/23. This Member led self-evaluation is very positive and encouraging to see so valued by Members and Officers. We would encourage the Committee continue this activity and consider a full review of its form and function as the role and function of the GMCA grows to ensure the scrutiny function remains effective.

Committee Meetings

A small number of comments were made in respect of the available time at Committee to ask questions. There was a perception that too much time was afforded to Portfolio Leads and Officers presenting, which ate into the precious time of Members to ask questions. If needed, we would encourage the Committee to arrive at some principles around officer attendance and expectations in respect of presenting.

The original report and recommendations are enclosed at **Appendix 1**.

Output	Outcome	Evidence Gathered
<p>Single 20-member scrutiny committee with clear role</p>	<p>Members and officers generally positive about the role and remit of the scrutiny function</p> <p>An understanding of scrutiny's role informs the way that other parts of the CA engage with it (and this engagement is more proactive)</p> <p>Members and officers understand what scrutiny is for and its potential to add value</p> <p>Evidence that scrutiny benefits from the involvement of a wider range of members, who bring a broad array of skills</p> <p>A wide range of members feel involved and informed</p>	<p>Strong progress is being made against the delivery of this recommendation.</p> <p>We have heard a significant number of positive accounts from Members and officers about the outcomes reached as a result of moving to a single Committee model but this should be balanced against the potential for a significant workload with the need for effective prioritisation and a 'steep learning curve' for Members.</p> <p>We have heard of work programming sessions in which alignment of agenda to the Greater Manchester Strategy is a critical consideration. We have seen smaller agendas which allow Members to go into requisite depth at meetings and have observed considered questioning, often on complex matters. We have also heard of briefing sessions to inform Members of specific issues outside of formal meetings so Members can come to Committee with additional levels of preparation. To that end, we are content that Members, supported by Officers, are effectively prioritising their efforts to allow for the successful implementation of single committee.</p> <p>The survey shared that eight out of nine respondents were clear that they have gained a better knowledge of scrutiny across a range of issues and priorities as a result of the changes made. Seven of those nine of the view that Committee members have worked well together. The same level of success was echoed at the value in which the informal wash-up sessions bring.</p> <p><i>'Initially I found it a bit complex but become more familiar as I progressed'</i> Scrutiny Member</p> <p><i>'Now that scrutiny is focussed on one committee there is the opportunity to improve member knowledge through briefings training of taking part in task and finish groups'</i> Scrutiny Member</p> <p><i>'I've seen the level of interest and engagement improve. There's a clear joining of the dots across all of the GMCA's functions. Questions are excellent.'</i> Officer, GMCA</p> <p><i>'Puts things into context, seeing the bigger picture is helpful'</i> Scrutiny Member</p> <p><i>'The Chairing of these meetings has been exceptional'</i> Officer, GMCA</p>

<p>Sufficient accountability of the Mayor and GMCA Portfolio Leads</p> <p>Members have been successfully assigned to rapporteur / watching brief roles</p> <p>Meetings with the Mayor which are more focused and planned</p>	<p>Members feel they are able to hold the Mayor to account more effectively</p> <p>Senior officers feel they are held to account more effectively and more proportionately</p> <p>Deeper member knowledge brings nuance and sophistication to the selection of items for the work programme (see below)</p> <p>Members of the committee all feel they're playing an active part in business in and outside of meetings</p>	<p>Good progress is being made against the delivery of this recommendation. It is understood that the rapporteur / watching brief roles for members of the Committee are yet to be adopted by the Combined Authority so questions on this recommendation were not asked.</p> <p>There was a clear sentiment expressed that the Mayor values the work of the Committee, attends regularly and welcomes the feedback from the Chair of the Committee at meetings of the Combined Authority. Particular references were made to the successes of the in-depth discussion of the trailblazer devolution deal and the introduction of bus franchising. We heard accounts that suggested executive Members and officers were placing more significance on scrutiny broadly, including attendance at meetings and seeing it as part of broader governance processes at the GMCA.</p> <p>We did note that the attendance of executive Members was not as strong later in the municipal year than it was earlier in this year.</p> <p><i>'I think I have found my feet quite quickly in the new system - it is difficult though as a member - you do have to be prepared to be pretty assertive whilst knowing that there is much you do not know'</i> Scrutiny Member</p> <p><i>'Having the Mayor there really helps as we can't scrutinise officers who aren't political and much of the policy is'</i> Scrutiny Member</p> <p><i>'He (the Mayor) does get grilled'</i> Officer, GMCA</p> <p><i>'The questions are on par with external boards and Audit Committees'</i> Officer, GMCA</p>
<p>Appropriate, value-adding and member-led work programming</p> <p>Practice of bringing decisions to scrutiny before being submitted</p>	<p>Work programme feels more obviously member led; members feel empowered; scrutiny work seems individually and collectively to add more value</p>	<p>Good progress is being made against the delivery of this recommendation.</p> <p>We witnessed the work programme placed on the agenda at Committee meetings and were made aware of the forward plan of executive decisions being shared with Members at the point of production. We have heard that Member involvement in shaping the work programme is much improved. We also heard that there appears to be some hesitancy of officers in placing items on the forward plan in case there is any movement with project timescales, however it is imperative that scrutiny are aware of forthcoming business/decisions as early as possible to ensure that they can undertake pre-policy scrutiny as required. Completing the Forward Plan should be common practice, with the understanding that this remains a working document which is flexible to change.</p>

<p>to Mayor / Board has stopped – agendas reflect a shift to a different pattern of work</p> <p>Agendas reflect a pattern which reflects scrutiny’s overall role</p> <p>Semi-regular planning meetings, or at least discussions, with districts</p> <p>Start of focused and well-designed task and finish work</p>		<p><i>‘Informal work programming sessions are excellent. Members feel they have involvement and officers have closely supported’</i> <i>Scrutiny Member</i></p> <p><i>‘The conveyor belt of CA papers going to scrutiny has stopped. Decisions are now being made to consciously send papers to OSC that are taking scrutiny along a policy making journey’</i> <i>Officer, GMCA</i></p> <p><i>‘I think that there has been a marked improvement in way officers take the Scrutiny process more seriously. This was particularly clear during the budget process’</i> <i>Scrutiny Member</i></p> <p><i>‘Here we can see the revamped arrangements (to Overview and Scrutiny) clearly adding value’</i> <i>Mayor of Greater Manchester</i></p> <p><i>‘I am witnessing members connecting significant policy areas together as evidenced at the meeting where members were able to view the Devolution Deal proposals through the lens and levers of business rate retention’</i> <i>Officer, GMCA</i></p> <p><i>‘The task and finish group was great - an awful lot of work to do but immensely rewarding. Intense volume of work and difficult to fit in. Thank goodness for online possibilities. Excellent officer support’</i> <i>Scrutiny Member, GMCA</i></p> <p><i>‘The task and finish group raised awareness of how fragmented the strategy was and highlighted the importance working with other stakeholders to improve the environment in future’</i> <i>Scrutiny Member, GMCA</i></p>
<p>Appropriate access to and use of information</p> <p>Information sharing arrangements in place with a focus on GMS performance reporting</p>	<p>Members feel that they get access to useful information in a timely way, including from districts</p> <p>Members feel able to use information to inform the work programme</p> <p>Operative improvement in</p>	<p>Good progress is being made against the delivery of this recommendation.</p> <p>Five of nine Members have seen a clear improvement to the way in which information, briefings and decision notices are supplied to Members. Some explanation of this could be attributed to late papers to Committee and reports which may fail the plain English test on occasion. Improved drafting and issuing papers on time should support members to be better equipped.</p> <p>There was acknowledgement from those closest to the operation of the scrutiny function that receipt of the GMCAs forward plan to a regular timescale is essential to informing Members of upcoming decisions. The alignment of the GMS to items discussed at Committee is clearly evident throughout the Committee’s agenda for 2022/23 but of note are the Greener Focus (24 August) and Equalities Focus (28 September) items. Furthermore, the incorporation of an item considered in private session on 8 March demonstrates the willingness of the CA to share highly sensitive</p>

	<p>quality of scrutiny of the GMS, assessed by member and officer views</p>	<p>information with the Scrutiny Committee. This conveys a clear level of trust and openness between the executive and scrutiny.</p> <p>It was also evident that an improved flow of information to Members was leading to improved questioning, as the CfGS observed and heard from interview and survey participants. Members were drawing on their experience in their district capacity at scrutiny meetings connecting the local to the sub regional. This is encouraging to see and Members must retain a strong connection to local scrutiny and bring relevant knowledge and issues to the Committee's attention.</p> <p>Specific questions were asked of Members in the survey in respect of information</p> <p style="text-align: center;"><i>'Some of the language is complex so must be abbreviated in some instances'</i> Scrutiny Member</p> <p style="text-align: center;"><i>'There have been some instances where we are not given enough time to read content'</i> Scrutiny Member</p> <p style="text-align: center;"><i>'We are seeing Members create connections between policy areas and knit together the system'</i> Officer, GMCA</p> <p style="text-align: center;"><i>'Members are being selective'</i> Officer, GMCA</p> <p style="text-align: center;"><i>Forward plan of key decisions is shared with Members as soon as it is available and is shared with the Committee at each meeting.</i> Officer, GMCA</p>
<p>Clear outcomes following scrutiny activity</p> <p>Task and finish work designed to focus on a small area of changeable policy</p>	<p>Members and officers feel scrutiny's work overall more focused on adding value</p>	<p>There is good progress being evidenced against these recommendations.</p> <p>Good quality and timely contributions are being made to enhance policy making at the CA. We heard positive accounts of the Chair of the Overview and Scrutiny Committee attending the GMCA and providing a report to it. Roundup newsletters are issued quarterly to appraise Members of their progress and Member confidence is growing in their work, although, as covered earlier, confidence is not as strong as it could be.</p> <p>There was significant support for the task and finish group which reviewed flooding and water management – both in terms of being appraised of complex issues with responsibilities spanning public and private sector partners, convening those partners and making recommendations to effect change. The success of the task and finish work has been covered elsewhere in this evaluation but there are opportunities in which to use the lessons learnt from the T&F to ensure strong planning going forward – specifically, ensuring a clear scope at the outset to prevent 'scope</p>

<p>Ongoing evaluation plans in place (may not yet have been properly deployed)</p>		<p>creep', resources and timescales for the work. It is understood that a list of potential future T&F opportunities have been arrived at by the Committee.</p> <p><i>'The Task and Finish took longer than anticipated because of the scale and capacity of Members'</i> Scrutiny Member</p> <p>The ongoing evaluation plans are demonstrated in this evaluation and the commitment to evaluate regularly to ensure the scrutiny function remains effective. The informal wash up sessions have been warmly welcomed by Members, with seven out of nine members of the view they have been effective in evaluating the success of the sessions. The Committee may wish to track effectiveness over the course of the year to ensure continuous improvement and as mentioned elsewhere, track Member confidence in being able to undertake effective scrutiny.</p> <p><i>'Members are more motivated and enthused about Scrutiny's potential'</i> Officer, GMCA</p>
<p>Effective support arrangements</p> <p>Further discussion on remuneration (subject to the content of the LU Bill)</p> <p>Training and support plans for members and officers drawn up (particularly in light of rapporteur responsibilities)</p> <p>Skills matrix (or similar) drawn up as part of</p>	<p>Members more confident in carrying out their role (and understand better what the role and powers of scrutiny are at CA level)</p> <p>Members more motivated and enthused about scrutiny's potential</p> <p>Officers more proactive in engaging with scrutiny</p>	<p>There is good progress being made against this recommendation, with opportunities for improvement.</p> <p>The confidence of Scrutiny Members was mixed – with only five of nine respondents sharing their confidence has improved. There could be opportunities to test confidence of Members at the wash-up sessions which take place immediately after the Committee, next municipal year. It is understood that a package of training and briefings are supplied to Members in a timely fashion but attendance at the briefings can be, on occasion, low. Seven out of nine Members were of the view that they were provided with adequate training and support. Even with such positive responses, the GMCA should emphasise the training offer to new Members and consider making training mandatory.</p> <p><i>'I have very little knowledge of the functions of GMCA'</i> Scrutiny Member</p> <p><i>'More Training to new comers on the committee is needed'</i> Scrutiny Member</p> <p>It is essential that appointing districts nominate Members with the time, authority and expertise to contribute effectively, especially given the increased priority of Government to ensure strengthened accountability of all Combined Authorities. Remunerating Members was a feature in a very small number of the responses from officers and Members. It is understood that a local arrangement is being progressed but the wider issue will be addressed should the Levelling Up Bill receive Royal Assent.</p>

<p>measures to ensure that districts are nominating the most appropriate members</p>		<p style="text-align: center;"><i>‘Some political groups do not see the importance of this Committee’</i> Scrutiny Member</p> <p>In speaking with officers who interface with the scrutiny function, all were positive in their experiences since the changes made that came into effect in 2022/23 municipal. Officers often cited they were clearer on the purpose of scrutiny, that there was a positive feeling of ‘being scrutinised’ and that officers are recognising its role and integrating it into the overall governance of the GMCA. We observed consistent attendance of the most senior officers at the Overview and Scrutiny Committees.</p> <p style="text-align: center;"><i>‘I’m more clear on the purpose of Scrutiny now...Early on I would have struggled to tell you what scrutiny was. It now feels more important and more impactful’</i> Officer, GMCA</p>
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GMCA Overview & Scrutiny Committee

Date: 26 July 2023
Subject: Overview & Scrutiny Committee Work Programme and Forward Plan of Key Decisions
Report of: Nicola Ward, Statutory Scrutiny Officer, GMCA

PURPOSE OF REPORT:

To provide an opportunity for the Committee to review their draft Work Programme for the forthcoming municipal year (Appendix A) and provide the Committee with the latest Forward Plan of Key Decisions (Appendix B) to ensure that they are informed of the forthcoming decisions to be taken by the GMCA, GM Mayor or any delegated officer or committee.

RECOMMENDATIONS:

The Committee is asked to –

1. Consider the proposed Overview & Scrutiny Work Programme for the forthcoming municipal year.
2. Use the Forward Plan of Key Decisions to identify any potential areas for further scrutiny.

CONTACT OFFICER:

Nicola Ward, Statutory Scrutiny Officer, GMCA

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GMCA Overview and Scrutiny draft Work Programme 2023/24

Proposed bi-annual information briefings on each of the GMS pillars – Greener, Fairer and More Prosperous to give members insight as to what is coming up within each area over the next 6 months, from which they can draw out specific policy areas for formal scrutiny.

19 July

Induction and introduction to the GMS – Nicola Ward / Amy Foots

26 July

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Annual meeting business	Nicola Ward		
Review of bus fare capping initiatives	Andy Burnham / Steve Warrener	<ul style="list-style-type: none"> Review of fare capping offered to O&S Committee at their meeting in December 2022 Report on fare products to GMCA 28.07.23 	To consider the impact of the bus fare capping initiative 6 months after introduction.
National Waste Strategy	Tom Ross / David Taylor	Report to GMCA before end 2023	To update the Committee on the proposals within the National Waste Strategy and

			potential implications for Greater Manchester.
Scrutiny Evaluation	Gill Duckworth	To be considered by the GMCA 28.07.23	To consider the findings and recommendations of the evaluation of the GMCA Overview & Scrutiny function.

9 August – **Information briefing on the Devolution Trailblazer – Andy Hollingsworth**

16 August

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Greater Manchester Strategy performance monitoring	Simon Nokes / Amy Fooks	6 monthly performance report	To monitor the delivery of the objectives contained within the Greater Manchester Strategy.
GM Race Equality Strategy	Arooj Shah / Adrian Bates	GMCA approval in Autumn	To co-design the Race Equality Strategy alongside the Race Equality Panel

6 September – Information briefing on Skills – Gemma Marsh

27 September

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Devolution trailblazer implementation	GM Mayor / John Wrathmell		To determine the implementation of the devolution trailblazer
6 month review of the T&F recommendations regarding integrated water management	Andre McIntosh / David Hodcroft	Formal launch of the Integrated Water Management Plan in October at the Green Summit	To review how the recommendations of the task and finish exercise have been implemented
Bee Network Vision	GM Mayor		

11 October – Information briefings on Growth Locations – Andrew McIntosh

25 October

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
GM Business Board Update	Lou Cordwell (Chair of the LEP) / David Rogerson		To provide scrutiny on the work over the past year undertaken by the Local Enterprise Partnership, and the proposed work for the forthcoming year.

Big Disability Survey	Arooj Shah / Adrian Bates	GMCA Oct/Nov	To consider GMCAs response to the Big Disability Survey and what will be done differently as a result.
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Mid November – Information briefing on More Prosperous

22 November

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Growth Locations and Investment Zones	Bev Craig / Andrew McIntosh		To update the Committee on the current GM position regarding growth locations and investment zones.

Mid December – **Information briefing on the Greener – Mark Atherton**

13 December

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Proposed approach to the Waste Contract	Tom Ross / Paul Morgan	GMCA 15 December 2023	To consider the proposed approach to the future of the waste contract.

Mid January – Information briefing on Devolution Trailblazer

24 January

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Mayoral budget proposals	GM Mayor / Steve Wilson	GMCA January	To consider the proposals set out within the Mayoral budget and precept.
Progress report on the digital blueprint and proposed priorities for forthcoming year	Phil Swan	GMCA approval in March	To consider the outcomes following the updated Digital Blueprint implementation in March 2022 and determine areas of focus for the forthcoming year.

Mid February – Information briefing

7 February

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
GM Budgets	David Molyneux / Steve Wilson	GMCA February	To consider the GM budget proposals including the GMCA

			General Budget, GMFRS budget, GM Waste Budget and GM Transport Budget.
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21 Feb

Item	Lead member / officer	Trajectory of item	Ask of scrutiny
Bus Franchising Tranche 3	GM Mayor / Anne Marie Purcell	GMCA Feb / March	To consider the preferred bidder for tranche 3 of bus franchising.
5 Year Environment Plan	Tom Ross / Mark Atherton	Anticipated publication in October 2024	To contribute to the development of the forthcoming 5 Year Environment Plan

Mid March – Information briefing

20 March

Item	Lead member / officer	Trajectory of item	Ask of scrutiny

Items to schedule as previously requested by elected members -

- Homelessness
- Good landlord charter – summer/autumn 2023
- Inclusive Ownership Platform
- Local Industrial Strategy
- Housing
- Holding partnerships / arm's length organisations to account
- Overview of Deputy Mayors and Mayoral Advisor roles and responsibilities
- Local Area Energy Plan Outline Business Case

Potential task and finish areas as suggested by elected members -

- How do we minimise the number of empty homes across GM and ensure they are put to best use?
- What has been the impact of A Bed Every Night and how can GM most effectively support those who are homeless or at risk of homelessness?
- How can GM better support women who are homeless/at risk of homelessness as a result of domestic violence and other issues?
- How effective are the current communications campaigns in informing residents about the benefits of carbon reduction? How could they be improved?
- How do the GMCA and other GM partner organisations ensure a high level of social value from their procurement activities?
- How can we ensure that the targeted number of affordable homes can be delivered in Greater Manchester?

- How safe do the residents of Greater Manchester feel and what is being done to increase the levels of safety perception?
- Are most children 'ready' for school? If not, what are the barriers that prevent them from being so and what are we doing to address them?
- To what extent has the active travel agenda been able to bring about behavioural change, and how does it plan to increase this in the future?

What is a Forward Plan of Key Decisions?

The Register is a published list of the key decisions which are due to be taken by the:

- Greater Manchester Combined Authority (GMCA)
- Greater Manchester Elected Mayor
- Joint GMCA & AGMA Executive Board
- Transport for Greater Manchester Committee
- GMCA Resources Committee
- GMCA's Waste & Recycling Committee
- Statutory Officers of the GMCA

These decisions must be published on the Register at least **28 clear days before the decision is to be taken**, whether in public or private. The Register is updated at least once a

What is a Key Decision?

A key decision defined by 'the Order' is a decision which, in the view of the Greater Manchester Combined Authority's Overview and Scrutiny Committee, would result in any of the decision makers listed:

- (i) incurring expenditure over £500,000, or making significant savings of £500,000 or more relating to the budget for the service area to which the decision relates; or
- (ii) be significant in terms of its effects on persons living or working in an area of more two or more wards or electoral divisions of Greater Manchester.

How to find out more on these proposed decisions

The report (other than those which contain confidential or exempt information) relating to these decisions will be published on the GMCA's website five working days before the decision is to be made see www.greatermanchester-ca.gov.uk.

For general information about the decision-making process please contact:

Julie Connor - Secretary to the GMCA
julie.connor@greatermanchester-ca.gov.uk

<p>month.</p> <p>This Register of Key Decisions has been prepared in accordance with Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017 ('the Order').</p> <p>The Register is published on the GMCA's website www.greatermanchester-ca.gov.uk and hard copies are available at the offices of:</p> <p>Greater Manchester Combined Authority & Greater Manchester Mayor Tootal Buildings Oxford Street Manchester M1 6EU</p>	<p>The GMCA's has three thematic Scrutiny Committees:</p> <ul style="list-style-type: none"> • Corporate Issues and Reform • Economy, Business Growth and Skills • Housing, Planning and Environment <p>These Committees' role is to contribute to the development of GMCA's strategies and policies, to scrutinise decisions of the decision-makers listed above and to consider any matter affecting those who live, work, study or run businesses in Greater Manchester.</p>	
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Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Transport							
Bus Franchising Tranche 1 Bus Fares	To approve bus fares and products for the implementation of Tranche 1 of Bus Franchising in September 2023.	Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 31 Jul 2023	Report with recommendations	GM Mayor Andy Burnham		Helen Humble helen.humble@tfgm.com
Bus Franchising	To approve the award of:	Chief Executive Officer GMCA	Between 1 Jul 2023 and 30 Sep 2023	Report with recommendations	GM Mayor Andy Burnham		Steve Warrener steve.warrener

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Page 100	(i) the franchise contracts relating to bus franchising;	& TfGM GM Mayor Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023		GM Mayor Andy Burnham		@tfgm.com
	(ii) contracts for the provision of various franchise scheme related services and goods (including all contracts for the provision of equipment, hardware,		Between 1 Jul 2023 and 30 Sep 2023		GM Mayor Andy Burnham		

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 101</p>	<p>software and background IT infrastructure that are required to support and/or facilitate the delivery, and ongoing operation, of franchised bus services and the overall franchising scheme); and (iii) contracts for the acquisition and/or lease of</p>						

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Page 102	land, sites or other assets (comprising real estate or otherwise) in connection with the delivery, and ongoing operation, of franchised bus services and the overall franchising scheme.						
City Region Sustainable Transport Settlement	To approve allocations and Governance and Assurance	Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 30 Sep 2023	Report and recommendations	GM Mayor Andy Burnham	Chief Executive Officer GMCA & TfGM	

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
(CRSTS)	arrangements for specific schemes as and when required.	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023				
Bus Depot Acquisitions	To negotiate and approve the acquisition of bus depots to support bus franchising, within previously approved capital and revenue budgets for bus	Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 29 Dec 2023	28 Delivering the Bee Network - Bus Fares Fleet Depots and CRSTS	GM Mayor Andy Burnham		Steve Warrener steve.warrener@tfgm.com

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Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	franchising.						
Bus Depot Leasing Arrangements	To agree the final terms of leases of bus depots to be granted to TfGM and the terms of all subleases of the depots both in respect of interim leaseback arrangements to existing operators and the franchise depot subleases to	Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 29 Dec 2023	12 Delivering the Bee Network	GM Mayor Andy Burnham		Jacqueline Elliott Jacqueline.Elliott@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	be granted to the franchise bus operators.						
Bus Depot Leasing Arrangements	To complete and execute all leases of bus depots to be granted to TfGM.	Monitoring Officer GMCA	Between 1 Jul 2023 and 29 Dec 2023	12 Delivering the Bee Network	GM Mayor Andy Burnham		Jacqueline Elliott Jacqueline.Elliott@tfgm.com
Forthcoming Changes to the Bus Network in Greater Manchester	To approve forthcoming changes to subsidised bus services.	Bee Network Committee Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 30 Sep 2023 Between 1 Jul 2023 and 30 Sep 2023	Report with Recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham	Chief Executive Officer GMCA & TfGM	Stephen Rhodes stephen.rhodes@tfgm.com
Active Travel	Approval to	Greater	Between 1 Jul	Report with	GM Mayor	Chief	Steve

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Programme	release funding to progress the development and delivery of cycling and walking schemes and programmes.	Manchester Combined Authority	2023 and 30 Sep 2023	Recommendations	Andy Burnham	Executive Officer GMCA & TfGM	Warrener steve.warrener@tfgm.com
Salford Bolton Network Improvements	Funding Approval	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Reports with recommendations	GM Mayor Andy Burnham	Chief Executive Officer GMCA & TfGM	Steve Warrener steve.warrener@tfgm.com
Local Growth Deal (1, 2 and 3) six monthly progress update	To grant Full or Conditional Approval and/or release funding /	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Report with Recommendations	GM Mayor Andy Burnham	Chief Executive Officer GMCA & TfGM	Steve Warrener steve.warrener@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Page 107	approve expenditure and allocate/reallocate funding across the programme for schemes within the Growth Deal 1,2,3 and/or the Transforming Cities Fund.						
	City Centre Bus and Streets for All Connectivity Programme	To approve CRSTS funding to develop the City Centre	Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham	

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	Bus and Streets for All Connectivity Programme	Bee Network Committee	2023 and 31 Oct 2023				
Stockport Station	To approve CRSTS funds to develop Stockport Station scheme.	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Sue Stevenson sue.stevenson@stockport.gov.uk
Greek Street / Stockholm Road Bridge	To approve CRSTS capital funding contribution to develop and construct the Stockholm	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Katie White katie.white@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	Road Bridge & Greek Street Road Bridge schemes in full.						
Oldham Mumps Corridor Improvements	To approve CRSTS funding to develop Oldham Mumps Corridor Improvements Streets for All Scheme.	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Eleanor Sykes eleanor.sykes@oldham.gov.uk
Programme of Travel Hubs / P&R at Stations and	To approve CRSTS funds to develop the Programme of	Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor		Luke Bramwell Luke.Bramwell@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Stops	Travel Hubs / P&R at Stations and Stops	Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023		Andy Burnham		
Ashton - Stockport - Quality Bus Transit	To approve CRSTS funds for the development of an Outline Business Case for the Ashton - Stockport Quality Bus Transit scheme.	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Anthony Murden Anthony.murden@tfgm.com
Bury - Rochdale Quality Bus Transit	To approve CRSTS funds for the development	Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor		Anthony Murden Anthony.murden@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	of an Outline Business Case for the Bury - Rochdale Quality Bus Transit scheme.	Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023		Andy Burnham		
Quality Bus Transit	To approve CRSTS funds for the implementing signal priority for late running buses at junctions across five Quality Bus Transit corridors.	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Anthony Murden Anthony.murden@tfgm.com

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Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Wigan - Bolton - Quality Bus Transit	To approve CRSTS funds for the continued development of an Outline Business Case for the Wigan - Bolton Quality Bus Transit scheme.	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Anthony Murden Anthony.murden@tfgm.com
Wigan - Leigh - Quality Bus Transit	To approve CRSTS funds for the development of an Outline Business Case for the Wigan - Leigh Quality	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Anthony Murden Anthony.murden@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	Bus Transit scheme.						
Salford: Quays Northern Access (Broadway/S Langworthy Road)	To approve CRSTS funding to develop the Quays Northern Access (Broadway/S Langworthy Road) Streets for All Scheme to Full Business Case	Greater Manchester Combined Authority Bee Network Committee	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Chris Smith chris.smith@salford.gov.uk
Access for All	To approve CRSTS funds to develop the Access for All	Bee Network Committee Greater	Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor		Simon Elliott simon.elliott@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	Programme	Manchester Combined Authority	Between 1 Jul 2023 and 31 Oct 2023		Andy Burnham		
Bury Interchange	To approve CRSTS funding to complete the Outline Business Case / RIBA 2 stage of the Bury Interchange scheme.	Bee Network Committee Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Oct 2023 Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham GM Mayor Andy Burnham		Luke Bramwell Luke.Bramwell@tfgm.com
Greater Manchester Bus Plan	To approve the Greater Manchester Bus Plan	Greater Manchester Combined Authority	28 Jul 2023	Draft GM Bus Plan report with recommendations	GM Mayor Andy Burnham		Martin Lax martin.lax@tfgm.com

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
High-Speed Rail (Crewe to Manchester) Bill Additional Provision 2 Petition	To submit a petition in response to Additional Provision 2.	Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 31 Aug 2023	Report with recommendations	GM Mayor Andy Burnham		Helen Hyde helen.hyde@tfgm.com
Metrolink Operating Contract Extension	To approve the Metrolink Operating Contract Extension.	Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	GM Mayor Andy Burnham		Daniel Vaughan daniel.vaughan@tfgm.com
Technical Education & Skills							
ESF Skills for Growth Commissionin	To proceed with the procurement	Chief Executive Officer GMCA	Between 1 Jul 2023 and 31 Oct 2023	Report with recommendations	Councillor Eamonn O'Brien	Treasurer GMCA	Gemma Marsh gemma.marsh@greatermanc

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
g	and contracting of providers and activity relating to the GM Skills for Growth programme.	& TfGM					hester-ca.gov.uk
GM Adult Skills Programme (including devolved Adult Education Budget and Free Courses for Jobs funding) 2022/2023	To approve a cost of delivery exceptional payment to AEB Skills Providers for the 2022/2023 academic year. To note	Chief Executive Officer GMCA & TfGM	Between 1 Jul 2023 and 30 Sep 2023	Report with recommendations	Councillor Eamonn O'Brien		Gemma Marsh gemma.marsh@greatermanc hester-ca.gov.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
academic year update and 2023/2024 academic year forward plan Page 117	progress of the 2023/2024 Adult Education Budget commissioning process and where applicable, the selected skills providers To grant delegated authority to the GMCA Treasurer to take forward the AEB						

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 118</p>	<p>commissioning , including to contract award.</p> <p>To approve the proposed indicative allocations and subsequent expenditure for the GM grant-funded further education institutions.</p> <p>To grant delegated authority to the</p>						

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 119</p>	<p>GMCA Treasurer to agree any minor changes that arise during discussions between each institution and GMCA.</p>						
<p>Procurement of GM Individual Placement & Support in Primary Care (IPSPC) Initiative</p>	<p>Contract award to successful bidder, following open procurement process via The Chest, to deliver the GM</p>	<p>Chief Executive Officer GMCA & TfGM</p>	<p>Between 1 Jul 2023 and 31 Jul 2023</p>	<p>Report with recommendations</p>	<p>Councillor Eamonn O'Brien</p>		<p>Gemma Marsh gemma.marsh@greatermanchester-ca.gov.uk</p>

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	IPSPC initiative.						
Award of GMCA Community Grants Commission	To approve the award of the GMCA Community Grants commission to the winning bidder following an open and competitive process	Treasurer GMCA	Between 1 Aug 2023 and 1 Sep 2023	GMCA Community Grants - Award Report	Councillor Eamonn O'Brien		Gemma Marsh gemma.marsh@greatermanchester-ca.gov.uk
Greater Manchester Apprenticeships and Careers Service	Contract award to successful bidder following	Treasurer GMCA	1 Aug 2023	Report with recommendations	Councillor Eamonn O'Brien		Nicola McLeod Nicola.mcleod@greatermanchester-ca.gov.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Procurement	procurement process, to deliver the GMACS careers planning digital service.						
Resources and Investment							
UKSPF E1, E3, E6 Wigan unallocated fund	Subject to the recommendation of the GM UKSPF Local Partnership Board, approve the project proposal from Wigan Council	Treasurer GMCA Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023 28 Jul 2023	Report and recommendations	Councillor David Molyneux Councillor David Molyneux		Alison Gordon alison.gordon@greatermanchester-ca.gov.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 122</p>	<p>for the previously unallocated funds remaining on the E1,E3,E6 Communities & Place project.</p>						
<p>Greater Manchester Business Funds</p>	<p>To conditionally approve business investments to proceed to due diligence and/or note commercial changes to</p>	<p>Greater Manchester Combined Authority</p>	<p>Between 1 Jul 2023 and 30 Sep 2023</p>	<p>Report with Recommendations</p>	<p>Councillor David Molyneux</p>	<p>Chief Executive Officer GMCA & TfGM</p>	<p>Kirsteen Armitage kirsteen.armitage@greatermanchestre-ca.gov.uk</p>

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	existing investments, including where relevant negotiated settlements.						
GM Inclusive Ownership Platform Page 123	To grant delegated authority for the award of contracts to the GMCA Treasurer in consultation with the Resources and Investment Portfolio Leader and	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Report with recommendations	Councillor David Molyneux		Lisa Dale Clough Lisa.Dale-Clough@greatermanchester-ca.gov.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	Lead Chief Executive for Economy, Business and International.						
Approval of the Revised Revenue and Capital budget for 2023/24	Approval for revisions to the GMCA Revenue and Capital Budget 2023/24 as part of the quarterly financial update reports	Greater Manchester Combined Authority	28 Jul 2023	Report	Councillor David Molyneux		Rachel Rosewell rachel.rosewell@greatermanchester-ca.gov.uk
UKSPF Communities and Place Phase 2	Subject to the recommendation of the GM UKSPF Local	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Report	Councillor David Molyneux		Alison Gordon alison.gordon@greatermanchester-

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
proposal - Manchester City Council	Partnership Board, approve the project proposal from Manchester Council for second phase of their UKSPF funded Communities and Place Programme						ca.gov.uk
UKSPF - E22 SME Workspace - project change	To approve a scheme being removed from the UKSPF E22 SME workspace	Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Aug 2023	Report with recommendations	Councillor David Molyneux		Alison Gordon alison.gordon@greatermanchester-ca.gov.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	programme and to approve the replacement scheme.						
Housing							
GM City Deal Receipts - Investment Approval Recommendations	The approval of investments funded with City Deal Receipts received from Homes England.	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Report	Councillor Gerald Cooney		Michael Walmsley Michael.Walmsley@greatermanchester-ca.gov.uk
Greater Manchester Housing Funds	To conditionally approve	Greater Manchester Combined	Between 1 Jul 2023 and 30 Sep 2023	Report with Recommendations	Councillor Gerald Cooney	Chief Executive Officer GMCA	Michael Walmsley Michael.Walm

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Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	housing investments to proceed to due diligence and/or note commercial changes to existing investments	Authority				& TfGM	sley@greater manchester-ca.gov.uk
Agreement to using further Greater Manchester Housing Investment Loan Fund surpluses	To agree the further use of Greater Manchester Housing Investment Loan Fund (GMHILF) surpluses to support the	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Report with Recommendations	Councillor Gerald Cooney	Chief Executive Officer GMCA & TfGM	Michael Walmsley Michael.Walmsley@greater manchester-ca.gov.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	delivery of the GM Housing Strategy						
Greater Manchester Property Funds	To conditionally approve property investments to proceed to due diligence and/or note commercial changes to existing investments.	Greater Manchester Combined Authority	Between 1 Jul 2023 and 30 Sep 2023	Report with Recommendations	Councillor Gerald Cooney	Chief Executive Officer GMCA & TfGM	Andrew McIntosh andrew.mcintosh@greatermanchester-ca.gov.uk
Approval of Atom Valley 2023 / 2024 Business Plan	Approval of the Atom Valley 2023 / 2024 Business Plan	Greater Manchester Combined Authority	28 Jul 2023	Report with recommendations	Councillor Gerald Cooney		Andrew McIntosh andrew.mcintosh@greaterma

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
	setting out key workstreams and objectives for the year.						nchester-ca.gov.uk
Equalities & Communities							
GM VCSE Fair Funding Protocol with GMCA	Enter into a Fair Funding Protocol agreement with the GM VCSE Leadership Group	Greater Manchester Combined Authority	Between 1 Jul 2023 and 31 Jul 2023	Report with recommendations	Councillor Arooj Shah		Anne Lythgoe anne.lythgoe@greatermanchester-ca.gov.uk
Green City Region							
Local Area Energy Plan	The approval to proceed to	Greater Manchester	28 Jul 2023	Local Area Energy Plan	Councillor Tom Ross		Sean Owen

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Strategic Outline Business Case Next steps and supporting funding bid to UK Net Zero Pathfinder cities	Outline Business Case stage, working with the districts to agree asset classes. Approval to spend previously agreed retention of business rate funding to support the outline development.	Combined Authority		Strategic Outline Business Case Update Paper to GMCA			

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Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Page 131	Approval to bid and if awarded receive funding on behalf of the region from IUK Net Zero Pioneer places via delegated approvals to the treasurer and city solicitor.						
Domestic Local Energy Advice Demonstrator Project	Approve the proposed approach, with GMCA acting as the accountable	Greater Manchester Combined Authority	28 Jul 2023	GMCA report on the proposed Domestic Local Energy Advice	Councillor Tom Ross		Todd Holden todd.holden@growthco.uk

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 132</p>	<p>body for the LEAD programme.</p> <p>Delegate Authority to the GMCA treasurer and Solicitor, in consultation with the Lead Portfolio Holder to:</p> <p>a) Sign a Grant Funding agreement with DESNZ to receive grant funding for a</p>			<p>Demonstrator Project</p>			

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
<p style="writing-mode: vertical-rl; transform: rotate(180deg);">Page 133</p>	<p>Domestic Local Energy Advice Demonstrator Project b) expend the awarded grant funds by defrayed agreements via the funding partners i.e., 3 Local Authorities, 2 Social Enterprises, 2 private business, and a cooperative</p>						

Decision title	What is the decision?	Decision Maker	Planned Decision Dates	Documents to be considered	Portfolio Lead	Lead Director	Officer Contact
Page 134	Any expenditure and/or claims, will be subject to confirmation of delivery and quality assurance checks.						